



Department of Energy Carlsbad Field Office P. O. Box 3090 Carlsbad, New Mexico 88221 MAY 1 6 2011

Mr. Paul Shoemaker, Manager Sandia National Laboratories – Carlsbad Programs Group 4100 National Parks Highway Carlsbad, NM 88220

Mr. Clifford D. Stroud Los Alamos National Laboratory – Carlsbad Operations 115 N. Main Street Carlsbad, NM 88220

Dr. Stanley J. Patchet Washington TRU Solutions, LLC 4021 National Parks Highway P.O. Box 2078 Carlsbad, NM 88221

Subject: Inputs and Information for the SDI Thermal Test Planned Change Notice

- References: 1) Letter CBFO:OESH:RLP:ANC:11-0751:UFC 5486.00; Ziemianski to Shoemaker; April 19, 2011
 - 2) Letter CBFO:OESH:RLP:ANC:11-0752:UFC 5486.00; Ziemianski to Elkins; April 19, 2011
 - Letter CBFO:OOB:ALW:KBS:11-1150:UFC 5486.00; Welton to Whiting; April 20, 2011

Dear Mr. Shoemaker, Mr. Stroud, and Dr. Patchet:

Pursuant to the transmittal of the referenced letters, a Planned Change Notice (PCN) is being developed for the Salt Disposal Investigations (SDI) underground thermal test at the Waste Isolation Pilot Plant (WIPP). To support the underlying analyses, assessments, and calculations, this letter designates the enclosed SDI proposal as the basis for design input including test duration (Section 4), heat load (Section 3.7), heat density (Section 3.7), and excavation dimensions (Section 3.7, Figure 3-3, and Figure 3-4).

It is anticipated that minor changes to these inputs will occur as detailed mine design, modeling, and test planning continue into next year. Where appropriate, please be conservative and bounding in the application of these inputs in your analyses, assessments, and calculations such that minor changes to inputs minimize the potential for revising the PCN. Distribution

Additionally, the enclosed proposal is planned to be distributed for technical and quality review in accordance with Carlsbad Field Office (CBFO) Management procedure (MP) 4.2, *Document Review* in order to give the specific inputs a Quality Assurance pedigree for the analyses. This review is planned to occur simultaneously with the development of the PCN.

If further clarification is needed, please contact me at (575) 234-7457.

Sincerely,

Rusself =

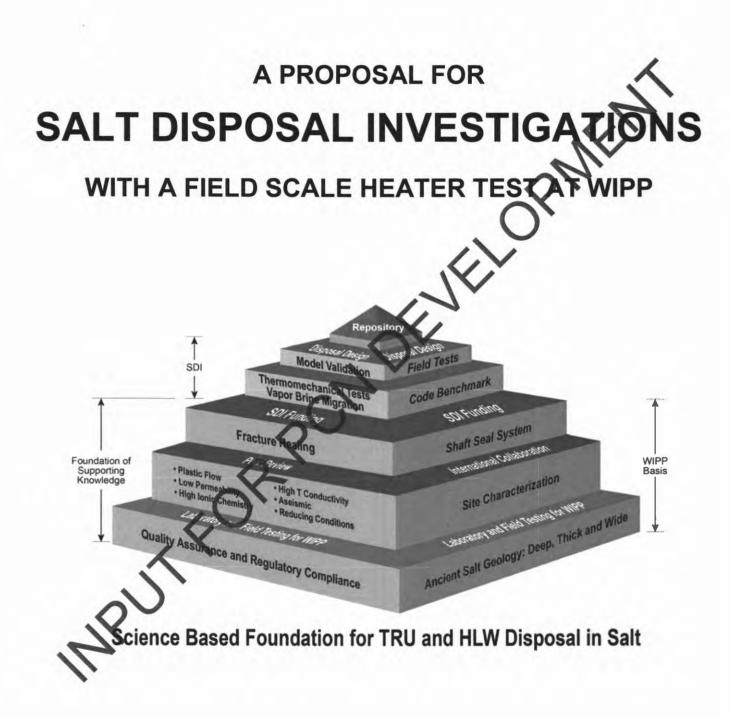
Russell L. Patterson Compliance Certification Manager

Enclosure

cc: w/o enclosure	
R. Nelson, CBFO	*ED
A. Van Luik, CBFO	ED
A. Holland, CBFO	ED
D. Garcia, CBFO	ED
S. McCauslin, CBFO	ED
P. Yocum, WTS	ED
H. Bellows, WTS	ED
-	ED
J. Vandekraats, WTS	
N. Elkins, LANL-CO	ED
D. Weaver, LANL-CO	ED
T. Hayes, LANL-CO	ED
F. Hansen, SNL	ED
M. Lee, SNL-CPG	ED
R. Kirkes, SNL-CPG	ED
S. Wagner, SNL-CPG	ED
S. Kouba, RES	ED
T. Klein, RES	ED
M. Gross, RES	ED
CBFO M&RC	
*ED denotes electronic distribution	

WIPP : 1.4.1.2 : PA: NQ: 555493

CBFO:OESH:RLP:ANC: 11-0762:UFC 5486.00



March 24, 2011

INTENTIONALLY LEFT BLANK

Salt Disposal Investigations March 24, 2011

TABLE OF CONTENTS

1	PRO	OJECT	INTRODUCTION	1
2	PRO	OJECT	MANAGEMENT, QUALITY ASSURANCE, AND SAFETY	11
	2.1	TEST N		. 11
	2.2	QUALII	TY ASSURANCE AND SAFETY	. 11
	2.3	WIPP R	EGULATORY COMPLIANCE CONSIDERATIONS	. 12
	2.4	INTERN	IATIONAL COLLABORATION	. 13
3	PRO	OPOSE	D RESEARCH PROGRAM	15
	3.1	FUNCT	IONAL AND OPERATIONAL REQUIREMENTS	. 15
	3.2	SITE E	VALUATION AND TEST BED SELECTION	. 16
	3.3	FEASIE	BILITY OF REENTRY INTO THE NORTH WIPP EXPERIMENTAL AREA	. 16
	3.4	LABOR	ATORY THERMAL AND MECHANICAL STUDIES	. 17
		3.4.1.	Intact Salt Studies	18
		3.4.2.	Crushed Salt Studies	19
	3.5	LABOR	ATORY HYDROLOGIC, CHEMICAL, AND MATERIAL STUDIES	. 21
		3.5.1.	Hydrologic Studies	22
		3.5.2.	Chemical and Material Studies	23
		3.5.3.	Measure the Thermodynamic Properties of the Brines and Minerals at Elevated Temperatures	24
		3.5.4.	Study Interactions with Waste Container and Constituent Materials at Elevated Temperatures	25
		3.5.5. 3.5.6.	Measure the Effect of Elevated Temperature and Ionizing Radiation on Brine Chemistry Measure the Effect of Temperature on Radionuclide Solubility	20
		3.5.7. 3.5.7.	Measure Radionuclide Oxidation Distribution and Redox Control at Elevated Temperatures	27
	3.6	COUPL	ED PROCESS MODELING	.28
		3.6.1.	Thermomechanical Benchmark Modeling	29
		3.6.2.	Hydrologic and Chemical Benchmark Modeling	30
	3.7	FIELD	TEST PROOF OF PRINCIPLE	
		3.7.1.	Conceptual Field Test Design	31
		3.7.2.	Mining and Construction Support	39
A		3.7.3.	Geophysical Assessment and Monitoring of the Field Test	
-			AND SCHEDULE	
	4.2	MAJOF	R MILESTONES AND ACTIONS	.49
			PROPOSED AREA WITHIN WIPP FOR THE SDI HEATER TEST	
			THE NEED FOR SALT INVESTIGATIONS AND FIELD TESTS	
AP	PEN		KEY CONTRIBUTORS TO THE SDI PROPOSAL	C-1
AP	PEN			D-1

LIST OF TABLES AND FIGURES

LIST OF TABLES

TABLE 1-1	Summary of In-Situ Salt Thermal Tests	9
TABLE 3-1	Uniaxial Compression Test Matrix	19
TABLE 3-2	Oedometer Consolidation Test Matrix	20
TABLE 3-3	Thermal Conductivity Test Matrix	21
TABLE 3-4	Test Matrix for Alcove-Specific and Bounding Material Interaction Tests	25
TABLE 3-5	Test Matrix for the Effects of Temperature and Radiation on Brine Chemistry	26
TABLE 3-6	Test Matrix for the Effect of Temperature on Radionuclide Solubility in Brine	27
TABLE 3-7	Test Matrix to Establish the Key Factors that Control Radionuclide Oxidation State	28
TABLE 3-8	Instrument Costs per Alcove for the In Situ Heater Test	37
TABLE 3-9	Equipment Costs for the In Situ Heater Test	37
TABLE 3-10	Partitioning of Responsibilities - Construction & Ops Support and Testing	39
TABLE 3-11	Mining and Infrastructure Costs (in thousands of dollars)	40
TABLE 4-1	Cost by Element - \$4M/yr Budget Constraint on the First Two Fiscal Years	45
TABLE 4-2	Cost by DOE Organization in FY12/FY13	46

LIST OF FIGURES

FIGURE 1-1	Science Based Foundation for TRU and HLW Disposal in Salt	2
FIGURE 1-2	Comparison of Surface Dose for RH TRU Waste (Being Disposed at Waste Isolation Pilot Plant) and Defense HLW	3
FIGURE 1-3	Stable Geologic Salt Formations within the 48 Contiguous States	5
FIGURE 3-1	Location of Past Field Tests Located Within WIPP	17
FIGURE 3-2	Strong Influence of Temperature on Creep of Natural Rock Salt	18
FIGURE 3-3	Poposed Area within WIPP for the SDI Heater Test	33
FIGURE 3-4	Areal View of the Mining Layout for the SDI Heater Test	34
FIGURE 3-5	View of Typical Alcove	34
FIGURE 3-6	Illustration of Typical Alcove Instrumentation	35
FIGURE 4-1	Estimated Schedule for Test Program Duration (Constrained \$4M FY12/FY13)	47
FIGURE 4-2	Estimated Schedule for Test Program Duration (Accelerated Scenario)	

EXECUTIVE SUMMARY SALT DISPOSAL INVESTIGATIONS

PROJECT INTRODUCTION

This proposal provides a science-based scope of work with time and cost estimates for a proofof-principle field test for disposal of heat-generating nuclear waste. This proposal benefits in many tangible ways from execution in the proximal area of the operating Waste Isolation Pilot Plant (WIPP) site itself. Disposal of nuclear waste in salt remains a viable concept in the United States. Salt's disposal potential is enormous, yet underutilized. The well-recognized success of the Waste Isolation Pilot Plant mission for the disposal and isolation of defense transuranic (TRU) waste provides strong positive testimony in support of salt disposal for a variety of nuclear wastes. Bedded salt formations in the United States hold great promise toward solving major disposal issues for thermally and radioactively hot waste currently managed by the United States Department of Energy (DOE) Office of Environmental Management (EM).

Previous salt repository studies and operations have been adequate to demonstrate safe disposal of TRU waste in salt. However, for thermally hot waste, there are gaps in the experimental data that are addressed in this proposed work. The developmental history of the current proposal began in 2008 when DOE assessed the need for a second repository to augment the proposed Yucca Mountain Project. As a part of that process, DOE-NE funded a scoping study for the feasibility and efficacy of a comprehensive repository in salt, with DOE-Environmental Management's (EM) Carlsbad Field Office (CBFO) and its science and operations contracting organizations providing support.

The final report of the scoping study (Carter et al. 2011) provided a proof-of-principle layout and operational strategy for a repository that would meet the combined disposal needs for reprocessed high-level waste, low-level waste, and greater-than-Class-C wastes for the next one hundred years. The report pointed toward a near-term science-based program to gain public confidence and provide a regulatory compliance framework that would close gaps in our current knowledge for salt repositories. Prior to developing this SDI proposal, DOE-EM requested a formal and comprehensive compilation of all previous work in salt, current status, and additional science necessary to fill gaps and extend our current understanding, most specifically for heat generating waste disposal. The resulting report (Hansen and Leigh 2011), coupled with the referenced scoping study, provide the primary basis for work proposed in this current SDI proposal.

Directed laboratory and field research can help reduce identified uncertainties regarding thermally driven processes involved with decay storage and disposal in salt and therefore further increase technical understanding for those potential missions. The research program proposed would directly test a simple, safe disposal arrangement that balances heat loading with waste and repository temperature limits. It would fill information gaps in current knowledge of the thermomechanical, hydrological, and chemical behavior of salt and wastes disposed in salt and form the technical foundation for design, operation, coupled process modeling, and performance assessment of future salt repositories for heat-generating nuclear waste.

This proposal, originally developed in February 2010, is revised at the request of DOE Headquarters to reflect efficiencies and cost savings realized if the test program was conducted in the area of the WIPP and not in an existing salt or potash mine. The use of the WIPP

v

underground for the field test portion of Salt Disposal Investigations (SDI) realizes significant cost saving by avoiding the development and installation of mining infrastructure at some other existing salt or potash mine of similar depth. Of course, there remain substantial costs associated with performance of SDI, as delineated in this proposal to perform the tests in WIPP. However, the area to the north of the access shafts (and far north of waste disposal operations) is already configured with electrical power and fiber optic cable to service basic science experiments. An existing trained workforce, mining infrastructure, nuclear safety bases, and an NQA-1 quality assurance program will make the field test component of the SDI at WIPP cost appreciably less while supporting a more defensible experiment compared to bringing these essential elements of a field test to another commercial mine.

This current version of the proposal is further revised in this March 24, 2011 version to reflect a funding strategy of a four-million dollar per year budget for the next two consecutive fiscal years, followed by increases to start the heating phase in fiscal year 2015. The overall life cycle of the test has consequently been extended to ten years as a result of the restrained start to the test.

PROJECT MANAGEMENT, QUALITY ASSURANCE, AND SAFETY

The overall management of the work proposed within this SDI project will be through the U.S. DOE Carlsbad Field Office (CBFO). The CBFO will define quality requirements through a Quality Assurance Program Document (QAPD), similar to that used for the WIPP program. The SDI QAPD will describe an NQA-1-2008 compliant QA program for the science-based studies concentrating on high thermal loading effects in bedded salt.

Los Alamos National Laboratory's Carlsbad Office (LANL-CO) will function as the "project management" organization, responsible for day to day test management and coordination, similar to a successful model used at the Nevada Test Site and the Yucca Mountain Project, ensuring that all test related information and data activities are consistent and focused. In its management capacity, LANL-CO will report to the CBFO Project Manager. Sandia National Laboratories (SNL), LANL, and potentially other scientific entities, will provide Principal Investigators to inform and advise test management to ensure the test is as productive, integrated, and efficient as can be achieved.

Washington TRU Solutions (WTS), the WIPP Management and Operating Contractor, will provide engineering, construction, and test support labor to provide for the test bed (e.g. drift mining, borehole coring, electrical, ventilation) and aid in test installation.

The primary collaborators on this proposal, predominantly from LANL and SNL, have direct salt repository experience and have conducted decades of salt research and thermal testing, both in the laboratory and the field. Experience directly relative to the types of field and laboratory activities described in this proposal include field work at the Nevada Test Site, large in-situ thermal tests at Yucca Mountain Nevada, and experimentation at WIPP. Appendix C provides a list of key contributors to this proposal and a summary of related experience.

CBFO, in support of this project, will develop a QAPD. The SDI QAPD is being modeled after the highly effective and time-proven CBFO QAPD. The SDI QAPD will describe an NQA-1-2008 compliant Quality Assurance Program for the science-based studies concentrating on high thermal loading effects in bedded salt. This will include adapting existing Waste Isolation Pilot Plant (WIPP) procedures as appropriate to accommodate the SDI program, thereby taking

advantage of the existing mature and audit-tested programmatic and technical processes established for a successful repository program.

Each proposal participant also has extensive experience and an exemplary record of safety related to field and laboratory work activities, including a culture and value structure that promotes safety in the workplace. Each participant will conduct work safely and responsibly; ensure a safe and healthful working environment for workers, contractors, visitors, and other on-site personnel; and protect the health, safety, and welfare of the general public. We will not compromise safety for personal, programmatic, operational, or any other reasons. This is done through an institutional framework which embodies processes that align with the principles and functions of Integrated Safety Management.

PROPOSED RESEARCH PROGRAM

The proposed research program would substantially enhance our knowledge of the behavior of thermally and radioactively hot nuclear waste in salt and will provide fundamental data for the model validation and evaluation of concepts for disposal in salt. The program has been divided into six elements:

1. Functional and Operating Requirements

The project benefits greatly from the fact that it can utilize existing infrastructure and will be situated in well characterized rock salt. The test itself will require a description of functional and operational requirements (F&OR) for a field test. The work to develop the F&OR document has been funded in FY 2011.

2. Laboratory Thermal and Mechanical Studies to Support the Field Test

Elevated salt temperatures will cause accelerated salt-creep deformation, which leads to a more rapid encapsulation of the waste. Laboratory studies on the salt from the field-test site are designed to examine intact and crushed salt at the high temperatures expected for alcove disposal.

3. Laboratory Chemical, Hydrologic, and Material Studies

Laboratory studies on salt, brine, and microorganisms will establish the key factors that control brine migration, radionuclide solubility, and mobility at elevated temperatures. In addition, material interaction data will be obtained that can be used to evaluate waste forms.

4. Coupled Process Modeling

Prediction of the behavior of the field test will initially be made using the best-available models of thermal, hydrologic, mechanical, and chemical (THMC) processes. However, improvements are possible in the elevated temperature constitutive models as well as coupling vapor phase transport. Some of the thermomechanical information will be gleaned from laboratory studies and validated as the field test progresses. The models will be updated, and new models will be constructed, using data collected in this study to continuously improve and validate predictive capability, and a validated, fully coupled THMC model will be available for use in future design and performance assessment activities for disposal in salt.

5. Field Test Installation and Operation

The conceptual field test provides full-scale, real-world data for the models used to predict behavior of salt and brine at elevated temperatures. The proposed test is designed to push

the limits of salt heat loading and waste temperature. One of the important field test design criteria is high thermal loading. If the field test goes forward at a design thermal load of 40 W/m², the test bed will experience temperatures well in excess of 100°C in the salt mass, above where most data have been acquired to date. Steady state creep rate of WIPP horizon salt accelerates one order of magnitude for each increase of approximately 12 °C. The affected salt near the heater is expected to flow rapidly and perhaps decrepitate. We may, upon review of this very aggressive temperature limit, decide to modify the test temperature. However these considerations will be informed early by the laboratory testing. Experimentation in the laboratory will also present significant technical challenges in terms instrumentation survival and data acquisition. As the laboratory thermomechanical testing proceeds in advance of the field test, laboratory experience will greatly inform the field-test team. In addition, the field test will produce data directly applicable to a potential repository by testing a simple, safe disposal arrangement.

6. International Collaboration

Collaboration with the European Union countries (with Germany, in particular) will avail technical staff of the latest international developments in salt repository sciences.

The primary reasons to conduct this work are to:

- **Demonstrate a proof-of-principle concept for disposal in salt.** Building upon previous research, development, and experience, this proposal implements a concept to ensure simple, safe, and expedient disposal.
- **Bound salt thermomechanical response.** The scope makes certain that the thermomechanical phenomena created by the salt testing would encompass a wide range of possibilities for future disposal.
- Investigate thermal effects on intact salt in situ. High temperatures, fracture states, and brine liberation drive important performance phenomena.
- Apply laboratory research to intact and crushed salt. The fundamentals of hightemperature, intact salt response and hot, dry reconsolidation will be studied in the laboratory.
- **Develop full-scale response for dry, crushed salt.** Full-scale reconsolidation of hot, dry salt is an important element of the proposed disposal concept.
- **Observe and document fracture healing in situ.** This experiment will allow evaluation of the creation and healing of a disturbed rock zone.
- **Track moisture movement and vapor phase transport in situ.** Brine movement is important to the disposal setting, both for healing of the disturbed salt and transport of radionuclides.
- Measure the thermodynamic properties of brines and minerals at elevated temperatures. Precise measurements of the pressure, volume, and temperature properties of brines are required for future coupled process and performance assessment models.

- Study repository interactions with waste container and constituent materials. Evaluation of the chemical interactions of a broad range of materials and waste forms with a salt-based repository will provide a scientific basis to evaluate waste form strategies and engineer waste forms and packages.
- Measure the effect of temperature on radionuclide solubility. Radionuclide solubility
 will control the source term of any thermally hot waste repository for scenarios in which
 water contacts the waste. These laboratory studies will quantify the magnitude of the
 temperature effect on radionuclide solubility and guide future performance assessment
 work.
- Develop a validated coupled process model for disposal in salt for high heat load wastes. Iterative field observations and model development will lead to a model that can be used with confidence in future repository design and performance assessment analyses.

Information derived from the proposed field test will be transferable to other salt sites. Transferability of experimental and analogue information forms a fundamental scientific tenet, and has been recognized in repository programs, including salt, for decades.

COST AND SCHEDULE

The total project cost is approximately \$45M over 10 years. Mining and engineering labor are included as existing WIPP resources and infrastructure; therefore, those total costs are shown, but not included in the SDI specific budget necessary to complete the work. Consumables and equipment, however, are included as direct costs. Cost (in thousands of dollars) by element and year is shown below:

Element	FY11	FY12	FY13	FY14-20	Cost by Element
2.0 Management, QA, and Safety	\$250	\$1,000	\$900	\$4,600	\$6,750
2.4 International Collaboration	\$0	\$200	\$200	\$1,550	\$1,950
3.1 Operating Requirements (F&OR)	\$200	\$0	\$0	\$0	\$200
3.2 Site Evaluation and Test Bed Selection	\$0	\$0	\$0	\$400	\$400
3.3 Laboratory Thermal and Mechanical Studies	\$250	\$550	\$600	\$2,200	\$3,600
3.4 Laboratory Hydrologic, Chemical, and Material Studies	\$0	\$750	\$700	\$2,600	\$4,050
3.5 Coupled Process Modeling	\$0	\$700	\$700	\$1,900	\$3,300
3.6. Field Test Installation and Operations	\$0	\$2,300	\$2,400	\$23,500	\$28,200
** Existing WIPP Mining Resources and Infrastructure		(\$1,500)	(\$1,500)	(\$1,500)	(\$4,500)
Total SDI Budget (new) per year	\$700	\$4,000	\$4,000	\$35,250	\$43,950
Total Cost (incl. existing resources)	\$700	\$5,500	\$5,500	\$36,750	\$48,450

Primary actions and test planning (FY 11):

- Develop a detailed 7 year conceptual research and test plan for simulated heatgenerating nuclear waste in salt (this plan)
- Write a test plan for reconsolidation of crushed salt at elevated temperature
- Develop the NQA-1 compliant QAPD and associated procedures
- Build on existing international collaborations to inform the research basis
- Develop a Functional and Operational Requirements (F&OR) document for the field test

Test planning, initial mining and laboratory studies (FY 12):

- Begin elevated temperature tests on intact and crushed salt in the laboratory to measure thermomechanical behavior across a variety of temperature, stress, and moisture ranges
- Develop the detailed field test plan with equipment lists, instrumentation and borehole layouts, data quality objectives, etc.
- Develop the criteria for the underground test design and layout
- Begin mining the underground access drifts to the test bed location
- Begin installing ventilation control and power distribution
- Write a test plan for laboratory studies of water liberation brine migration in salt
- Begin measuring the thermodynamic properties of brines and minerals at elevated temperatures in the laboratory
- Begin measuring the effect of temperature on radionuclide solubility in the laboratory
- Begin studying repository interactions with waste container and constituent materials in the laboratory
- Begin evaluating coupled multiphysics modeling capability for performance modeling and field test analysis

Initial studies (FY 13):

- Continue laboratory thermomechanical testing and chemistry experiments
- Conduct laboratory studies of water liberation and brine migration
- Procure test equipment and instrumentation for the field test
- Develop work control and safety basis for the field test
- Complete mining of the underground access drifts
- Develop the documented safety analysis for the field test
- Mine the field test bed

Field test implementation (FY 14):

- Core instrumentation boreholes
- Implement the field test equipment, including data collection equipment and fiber optic communication equipment
- Investigate salt properties of test bed location
- Preparedness assessment for field test start and baseline measurements
- Continue laboratory thermomechanical testing and chemistry experiments
- Conduct laboratory studies of water liberation and brine migration
- Develop fully coupled THMC code and model for field test analysis.

Conduct the proof-of-principle field test (FY 15 - 20)

- Heating start on field test FY 15
- Investigate thermal effects on intact salt in situ
- Develop a full-scale response for dry crushed salt
- Observe and document fracture healing in situ
- Track moisture movement and vapor phase transport in situ
- Complete laboratory thermomechanical testing and chemistry experiments
- Complete laboratory studies of water liberation and brine migration
- Develop calibrated, coupled THMC model
- Accelerated cool down of field test by FY 19
- Post-test forensics, mine-back and post-test coring in FY 19 and FY 20

1. **PROJECT INTRODUCTION**

Long-term decay storage and permanent deep geologic disposal of heat-generating nuclear waste (such as High Level Waste [HLW]) in salt lie at the intersection of research on repository performance, waste form behavior in different geologic formations, and public acceptance of the Integrated EM-NE Initiative for Waste Disposal Research. Public understanding and confidence in decayed storage or permanent isolation of radioactive waste in salt have improved as a result of more than a decade of successful disposal operations at the Waste Isolation Pilot Plant (WIPP). U.S. Department of Energy (DOE) Office of Environmental Management-Office of Nuclear Energy (EM-NE) directed research can leverage this positive experience by reducing identified uncertainties regarding thermally-driven processes involved with decay storage and disposal in salt, and therefore further increasing technical understanding for those potential missions. In collaboration with international salt repository programs, laboratory experiments and simulated heat-generating waste/salt interaction tests in the next few years will answer remaining questions and more fully inform future repository programs. The proposed work will build upon a foundation of excellence in salt repository applications that began almost 50 years ago.

Bedded salt formations in the United States hold great promise for solving major disposal issues for thermally and radioactively hot waste currently managed by DOE Environmental Management. This proposal involves non-mission specific testing to evaluate the efficacy of bedded salt for thermally hot nuclear waste. The research, development, and demonstration contained in this proposal will advance the technical baseline for disposal in salt and could significantly inform future nuclear waste repository decisions.

Figure 1-1 illustrates graphically that this proposal builds upon an enormous base of knowledge from early test programs (including many of those at the WIPP), and that with a relatively small and achievable incremental amount of modeling, laboratory testing, and field demonstration testing, new paths toward waste disposal designs and a future repository in salt can be realized.

Information derived from the proposed field test will be transferable to other salt sites. Transferability of experimental and analogue information forms a fundamental scientific tenet, and has been recognized in repository programs, including salt, for decades.

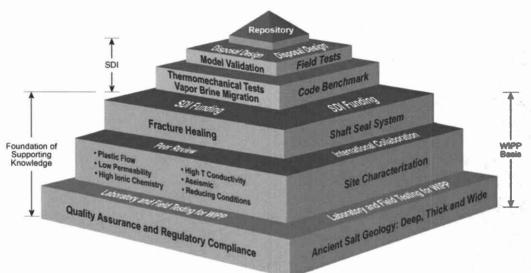


Figure 1-1: Science Based Foundation for TRU and HLW Disposal in Salt

Science Based Foundation for TRU and HLW Disposal in Salt

The Challenging Waste Issue

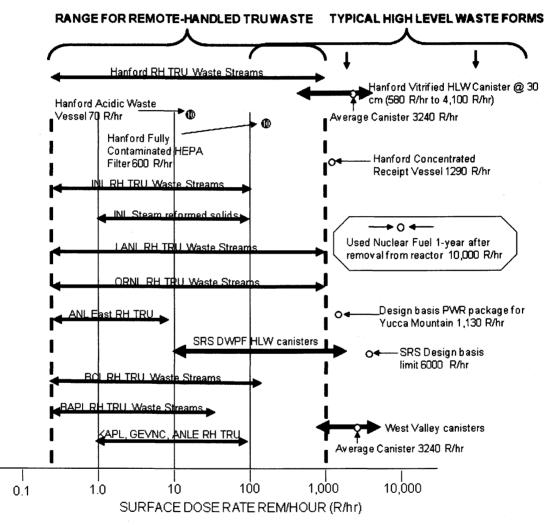
DOE Environmental Management currently manages the defense HLW from reprocessing over 160,000 tons of UNF in the states of Washington, Idaho, and South Carolina. Figure 1-2 compares the surface dose rate of defense remote-handled transuranic (TRU) waste (currently being disposed of at the WIPP) and defense HLW.

The Nuclear Waste Policy Act and its amendments legislate that HLW eventually be emplaced in a national waste repository (no longer Yucca Mountain). However, the national repository is also intended to be a retrievable storage site and possible disposal site for Used Nuclear Fuel from the commercial nuclear power industry, now representing about 60,000 metric tons (MT). These two waste forms (defense HLW and commercial HLW) are radically different in radioactivity, future value, and many other attributes. Additionally, if UNF is reprocessed in the future, it is potentially limiting to connect UNF storage with either decayed storage or the deep geologic permanent disposal of HLW fractions from recycling. With the new administration's intent to rethink the issue of long-lived radioactive waste disposal in America, it is prudent that DOE research other possible geologic disposal solutions that do not directly link UNF retrievable storage with defense HLW disposal. If retrieval is less important, permanent isolation in salt potentially emerges as a robust geologic solution.

This proposal drives directly to key technical issues common to EM-NE initiatives in waste disposal research. The program described here will vastly improve disposal options, assess waste form performance in salt, and promote public confidence — all key building blocks of the EM-NE initiative. Salt Disposal Investigations (SDI) will move forward with a science-based research program on multiple fronts, laboratory research in hydrology, chemical, and material studies, laboratory thermomechanical salt behavior, directed field testing of simulated waste/salt interaction, and full integration and collaboration with similarly motivated research centers in Europe. Nuclear Energy's

future deliberations on decayed storage and disposal of commercial HLW fractions from recycling will also benefit from research proposed to resolve the key questions about thermal salt storage. This work would necessarily leverage off of early work and substantial knowledge base about HLW storage and disposal in salt.





Overlapping Range of HLW (including UNF) and RH TRU Waste Dose Rates

Why Bedded Salt?

Ten years of successful operation of the WIPP have demonstrated the fiscal, operational, and compliance efficiency of salt mining and defense TRU waste disposal. Salt investigations in the United States and Germany support the concept of salt disposal for heat-generating waste as well; however, there are some gaps in our

knowledge base for the mechanical behavior of salt and the hydrologic and chemical behavior of brine at higher temperatures, as well as how salt interacts with waste constituents at higher temperatures. Heat management is an overriding consideration in repository layout, and the very act of balancing the heat load in the underground creates ample volume for disposal of non-heat generating wastes such as greater than class C and low-level radioactive waste. Furthermore, depending on the results of this testing program and accompanying performance assessment analyses, we may find that <u>vitrification is not needed</u> and direct disposal of calcined (or other mineralized forms of) waste can be accomplished.

The positive attributes of salt that make it an effective medium for disposal and isolation of hazardous, toxic, and radioactive materials has been recognized for over 50 years (National Academy of Science, Disposal of Radioactive Waste on Land, 1957). Each attribute will be briefly discussed below, and each is important to the isolation capability. Collectively, they provide the safety basis for isolation of material disposed within a salt body.

- 1) Salt can be mined easily. Salt, an important mineral in human history, has been mined for millennia. A wealth of underground experience, including TRU waste disposal operations at WIPP, ensures that large-scale, safe mining can be conducted in salt.
- 2) Salt flows around the buried material and encapsulates it. Salt will slowly deform to surround other materials, thus forming a geologic barrier that isolates waste from the environment. Creep or viscoplastic flow of salt has been well characterized for many applications. Research in the United States, coupled with international collaborations, has played a significant role in development of this technical understanding.
- 3) Salt is essentially impermeable. The very existence of salt millions of years after deposition is proof that water has not flowed through the formation. The established values for permeability of intact salt come from many industry applications, such as the large-scale storage of hydrocarbon product in solution salt caverns. The undisturbed formation permeability of salt is essentially too low to measure using traditional hydrologic and reservoir engineering methods. In undisturbed and healed salt, brine water is not able to flow to waste at rates that would lead to significant radionuclide mobilization and transport.
- 4) Fractures in salt are self healing. In terms of disposal, one of the most important features of salt as an isolation medium is its ability to heal previously damaged areas. Damage recovery is often referred to as "healing" of fractures. The healing mechanisms include microfracture closure and bonding of fracture surfaces. Evidence for healing of fractures in salt has been obtained in laboratory experiments and through observations of natural analogs. Fracture healing can readily restore salt to a low permeability, as noted above.
- 5) Salt has a relatively high thermal conductivity. Thermal conductivity of natural rock salt under ambient conditions is approximately 2 to 3 times higher than granite or tuff. A relatively high thermal conductivity is a positive attribute in a salt repository for nuclear waste because the heat is dissipated into the surrounding formation rapidly.

6) Suitable salt formations exist in wide geographic distributions. There are multiple locations with stable geologic salt formations within the 48 contiguous states (see Figure 1-3) that could host a repository. Bedded salt is preferred over domed salt due to the inherently larger areas contained in the bedded geologic salt formations, which leads to flexibility in accommodating potentially long periods of repository operations. In addition, salt formations have existed for millions of years in non-seismically active areas.

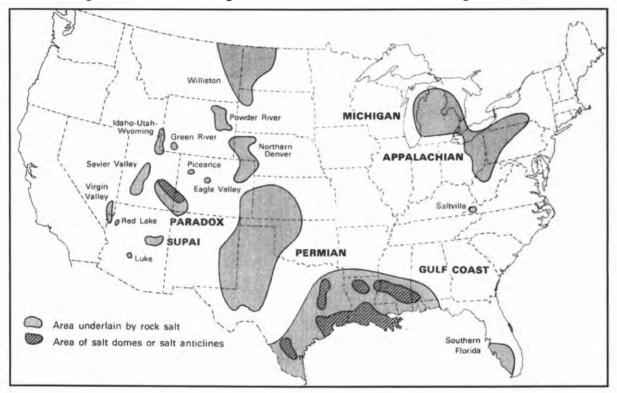


Figure 1-3: Stable Geologic Salt Formations within the 48 Contiguous States

Why Study Bedded Salt at Higher Temperatures?

Laboratory and field studies of intact salt and crushed salt and the chemical interactions of salt with waste packaging, waste forms, and waste constituents have received a considerable amount of attention in the 1980s. However, the upper temperature limit for the thermomechanical intact salt tests has been about 200°C, and crushed salt and chemical interaction tests have been conducted predominantly at room temperature. These past studies have been more than adequate to demonstrate that disposal of TRU waste in salt is safe and efficient. However, for thermally hot waste there are gaps in the experimental data that are addressed in this proposed work. This proposed research, development, and demonstration of salt efficacy for the safe and efficient disposal of thermally hot waste will provide the basis for a single repository that can readily isolate large quantities of nuclear waste material, providing a key component of a safe and secure nuclear future for the nation.

The main reasons to conduct this work are to:

- Demonstrate a proof-of-principle concept for disposal in salt. WIPP experience has demonstrated that placing waste in a pre-drilled borehole is cumbersome and difficult. This disposal concept proposed as a result of previous DOE-funded work obviates the need for pre-drilled holes, as well as the difficult phase of waste alignment and insertion into the pre-drilled hole. The proposed disposal concept is simple, safe, and expedient.
- **Bound the salt thermomechanical response.** This test will push the envelope in terms of individual canister heat load and the average bulk salt temperature, thus ensuring that the thermomechanical phenomena experienced in the test for disposal in salt encompasses all likely thermal loads associated with future disposal.
- Investigate thermal effects on intact salt in situ. Elevated temperature in the near-field environment could give rise to salt decrepitation in addition to stressinduced fracture. Note that these phenomena may be negative or positive in terms of long-term performance, depending on the fate of liberated water and the ability of fractures in salt to heal. High temperatures, fracture states, and brine liberation drive important performance phenomena that will be investigated at repository scales in the field test.
- Develop full-scale response for dry, crushed salt. Whereas the reconsolidation processes of ambient crushed salt with a small amount of moisture are well understood mechanistically, the large-scale reconsolidation of hot and dry salt is less well documented. Understanding crushed salt reconsolidation in this setting is essential to establish room closure response, thermal conductivity, and near-field temperatures.
- Apply laboratory research to intact and crushed salt. The fundamentals of hightemperature intact salt response and hot, dry reconsolidation will be studied in the laboratory. Information derived will inform field test planning and underpin the coupled process models of the large-scale response.
- **Observe and document fracture healing in situ**. Fracture healing is an important attribute for disposal in salt. This experiment will allow evaluation of creation and healing of a disturbed rock zone.
- Characterize and understand brine evolution and migration. Small amounts of brine exist in natural bedded salt, trapped there since its ancient deposition, millions of years ago. Water can also be liberated in mineral dehydration and phase transformation reactions of interbed minerals. Disposal of heat-generating waste has been shown to cause brine movement. Laboratory experiments will be conducted to quantify brine migration and characterize mineral reactions relevant to the water budget.
- Track moisture movement and vapor phase transport in situ. Because brine is considered a key to the evolution of the disposal setting, its movement in this testing

milieu will be documented. Samples of various materials associated with the fullscale test will allow determination of what chemical reactions and transport might take place with the brine movement.

- Measure the thermodynamic properties of brines and minerals at elevated temperatures. Precise measurements of the pressure, volume, and temperature (PVT) properties of brines are required for coupled process and performance assessment models.
- **Measure the effect of temperature on radionuclide solubility.** Radionuclide solubility will control the source term of any thermally hot waste repository for scenarios in which water contacts the waste. These studies will quantify the magnitude of the temperature effect on radionuclide solubility and guide and focus future performance assessment work.
- Study repository interactions with waste container and constituent materials. Evaluation of the chemical interactions of a broad range of materials and waste forms with a salt-based repository will provide a scientific basis to evaluate waste form strategies and engineer waste forms and packages.
- Evaluate environmental conditions post facto. After the heating cycle is complete, the test will be allowed to cool sufficiently to allow for the performance of forensic studies of the heated fractures, the consolidated salt, and corrosion coupons as the heaters are disinterred.

Underlying the research is the hypothesis that heat-generating waste may be advantageous to permanent disposal in salt. Under the conceptual model leading to this favorable result, the ~300-year thermal pulse introduced by the defense HLW would dry out a moisture halo around emplaced waste and thereafter accelerate entombment by thermally activating the creep processes. Note also that the thermally hot UNF recycling fractions (notably Cs-137 and Sr-90) will simply decay away in ~10 half-lives or 300 years. Thus, thermal decay storage in salt of these elements, which might otherwise be separated and stored, would favorably affect the disposal environment for the remaining very long-lived isotopes. These long-lived isotopes would be permanently encapsulated in a geologic formation that is demonstrably hydrologically inactive for hundreds of millions of years, thereby potentially precluding the need for engineered barriers, potentially including vitrification.

The directed research will inform, guide, and ultimately validate capabilities for the next generation of coupled multiphysics modeling. The current state-of-the-art models will be instrumental for layout of the large-scale in situ field tests and continue to provide bases for performance assessment in the future. Next generation coupled THMC codes developed concurrently with the planning phase of the field test would then be benchmarked against current codes and validated using a process of model calibration using the field test data. This research will identify specific requirements for a viable long-term decay storage and deep geologic disposal concept in salt. These key elements would translate into parameters and phenomena to be measured in a proof-of-principle field test, which crowns this proposed effort. The validated conceptual and numerical models resulting from the effort can then be used in future design calculations or performance assessment analyses. Appendix B, written as a short memorandum in

June, 2010, provides a brief recap of some of the reasons that salt research is timely and of national interest.

The investigators making this proposal are aware of the significance of the boundaries the proposal presses against and the challenges represented. The very reason for this proposal is that this work substantially advances the basis for the design, analysis, and validation of disposal in salt. The work embodied in this proposal is transformative. We do not propose to repeat what others have done before; aware of the state of knowledge, we intend to push forward the technical basis for disposal in salt. Cognizance of the scientific baseline has allowed the proposal team to establish the limits identified in this work, which will further the scientific limits in the address of lingering or unanswered questions. Because this is a science-based research proposal, which explores and advances the substantial foundation of salt science, the work, by necessity, rests at the forefront of technology, knowledge, and experience. This work is proposed because it explores the frontier and addresses questions, that when answered, will pave the future direction for disposal options in salt for the nation. Execution of elements of this proposal, therefore, presents daunting challenges. Laboratory thermomechanical testing, for example, will include tests at high temperature and pressure, because understanding the physics under these conditions is vital to operational concepts, design, safety, and long-term isolation.

One of the important field test design criteria is high thermal loading. If the field test goes forward at a design thermal load of 40 W/m², the test bed may experience temperatures well in excess of 100°C in the salt mass, above where most data have been acquired to date. Steady state creep rate of WIPP horizon salt accelerates one order of magnitude for each increase of approximately 12 °C. The affected salt near the heater is expected to flow rapidly and perhaps decrepitate. We may upon review of this very aggressive temperature limit, decide to modify the test temperature. However these considerations will be informed early by the laboratory testing. Experimentation in the laboratory will also present significant technical challenges in terms of instrumentation survival and data acquisition. As the laboratory thermomechanical testing proceeds in advance of the field test, laboratory experience will greatly inform the field-test team.

Will this proposed work be applicable to other salt sites?

The proposed research and development will build upon a foundation of excellence in salt repository applications that began with the 1957 National Academies of Science recommendation to use salt for permanent isolation of radioactive waste from the biosphere. As summarized in Table 1, various programs at different times and places have shared their results, which accounts for the large foundation for understanding salt properties over a wide range of applications. The proposed SDI will further add to the scientific basis for disposal in salt.

Table 1-1 summarizes the history of in situ salt thermal tests both in the U.S. and internationally over the past 50 years. The need for additional, science-based testing to fortify the technical baseline supporting HLW disposal builds upon a considerable data base deriving from historical experiments. For example, field heater tests in salt were conducted in Project Salt Vault in Kansas in the 1960s and in WIPP in the 1980s. Building upon past experiences and taking advantage of advanced technology allow the formulation of a solid, task-oriented, progressive proposal to address the remaining issues for HLW disposal in salt.

Year	Project	Location	Description
1965-1969	Lyons mine, Project Salt Vault	Lyons, Kansas	Irradiated fuel & electric heaters
1968	Asse salt and potash mine	Germany	Electric heaters
1979-1982	Avery Island	Louisiana	Brine migration
1983-1985	Asse (U.S./German Cooperative)	Germany	Brine migration under heat & radiation
1984-1994	WIPP	Carlsbad, NM	 DHLW Mockup DHLW Over-test Heated axisymmetric

Table 1-1: Summary of In-Situ Salt Thermal Tests

It is worth noting that the heated experiments conducted at WIPP were undertaken after the agreement was made not to place heat-generating waste at WIPP. The collective science community agreed that the results obtained at WIPP would be applicable to the civilian program, which was investigating salt in the Texas panhandle. Thus, the justification for continuing field tests at WIPP was recognition of the transferability of information. The basic material properties, effects of stress and temperature, and phenomenology at a field scale were thought to be applicable and transferable between sites. In addition, salt programs have collaborated internationally for the purpose of understanding the fundamental physics. Indeed, the transferability of salt investigations reaches across the ocean, as the US civilian program sponsored brine migration experiments at the Asse mine in Germany. The salt science community has been building the technical baseline collectively for decades, utilizing lab and field test results from many different sources.

The following synopsis includes field experiments that started as early as 1965 with Project Salt Vault near Lyons, Kansas, as well as nearly contemporaneous field testing and demonstration at the Asse salt mine in Germany. Underground tests concentrated on heat dissipation and geomechanical response created by heat-generating elements placed in salt deposits.

In situ field tests to study the effects of HLW in bedded salt were initiated at an underground salt mine in Lyons, Kansas in 1965. By 1968, elevated-temperature HLW field experiments had begun at the Asse salt mine in Germany. In situ tests for brine migration resulting from heating were conducted at the Avery Island salt mine in Louisiana beginning in 1979. Soon after, an extensive suite of field thermal tests were initiated at the WIPP site near Carlsbad, New Mexico. Underground tests concentrated on heat dissipation and geomechanical response created by heat-generating elements placed in salt deposits.

These field tests imparted a relatively modest thermal load in a vertical borehole arrangement and did not use crushed-salt backfill or explore reconsolidation of salt. These tests were primarily focused on the mechanical response of the salt under modest heat load. Although the results can be used, for example, to validate the next-generation high-performance codes over a portion of the multiphysics functionalities, the SDI disposal concept is intended to explore the interactions created by higher heat

loads, a horizontal placement and crushed-salt backfill. The Heated Axisymmetric Pillar test conducted at WIPP in the 1980s involved an isolated, cylindrically-shaped salt pillar and provided an excellent opportunity to calibrate scale effects from the laboratory to the field, as well as a convenient configuration for computer model validation over a small part of the thermomechanical range of interest. These experiments were conducted at temperatures that are at the lower temperature range that the SDI investigations are expected to test.

The very concept of analogues for repository performance is predicated on transferability of information from one site to another. Analogues are used in all geologic repository programs, regardless of the geology. Considerable gualitative support for permanent isolation in salt derives from pertinent analogues. For example, the unique sealing capability of salt has been dramatically demonstrated by containment of nuclear detonations in salt horizons, one at the Gnome Site near WIPP and two at the Salmon Site at Tatum Dome in Mississippi. In addition to anthropogenic evidence from mining experience and nuclear detonations, nature itself showcases the encapsulating ability of salt formations penetrated by high-temperature magmatic dikes. Salt formations in New Mexico and Germany have been intersected by magmatic dikes. Despite the severe nature of such magmatic intrusions, there are only very thin alteration zones at the contact between the high-temperature igneous intrusion and the salt. No evidence of significant fluid (inclusion) migration toward the heat source has been reported from field observations. Analogues over a wide range of conditions provide qualitative evidence that salt formations have the capacity to contain a wide variety of severe conditions permanently. This type of analogue information is commonly used in repository sciences and transferability of such observations is a fundamental tenet of the safety case.

It is for these reasons that SDI investigations, as defined in this proposal, will further add to the scientific basis for disposal in salt and are that these proposed studies at WIPP are applicable to other salt sites.

2. PROJECT MANAGEMENT, QUALITY ASSURANCE, AND SAFETY

2.1. TEST MANAGEMENT STRUCTURE

The overall management of the work proposed within this SDI project will be through the U.S. DOE CBFO. The CBFO will define quality requirements through a QAPD, similar to that used for the WIPP program. The SDI QAPD will describe an NQA-1-2008 compliant QA program for the science-based studies concentrating on high thermal loading effects in bedded salt.

LANL-CO will function as the "project management" organization, responsible for day to day test management and coordination, similar to a successful model used at the Nevada Test Site and the Yucca Mountain Project, ensuring that all test related information and data activities are consistent and focused. In its management capacity, LANL-CO will report to the CBFO Project Manager. Sandia National Laboratories (SNL), LANL, and potentially other scientific entities, will provide Principal Investigators to inform and advise test management to ensure the testing program is as productive, integrated, and efficient as can be achieved.

Washington TRU Solutions (WTS), the WIPP Management and Operating Contractor, will provide engineering, construction, and test support labor to provide for the test bed (e.g. drift mining, borehole coring, electrical, and ventilation) and aid in test installation.

Participants in this research will include personnel from LANL, SNL, and WTS. Personnel at these organizations bring the experience of many years of direct salt repository experience and have conducted decades of salt research and thermal testing, both in the laboratory and the field. Experience directly relative to the types of field and laboratory activities described in this proposal include field work at the Nevada Test Site, large in-situ thermal tests at Yucca Mountain Nevada, and experimentation at WIPP. Additionally, the primary collaborators bring the experience of many years of public interactions, which sharpen an appreciation for public understanding. Public outreach will be integrated with our international collaborators and build upon elements of their success as well. Appendix C provides a list of key contributors to this proposal and a summary of related experience.

2.2. QUALITY ASSURANCE AND SAFETY

CBFO, in support of this project, will develop a QAPD. The SDI QAPD is being modeled after the highly effective and time-proven CBFO QAPD. The SDI QAPD will describe an NQA-1-2008 compliant Quality Assurance Program for the science-based studies concentrating on high thermal loading effects in bedded salt. This will include adapting existing Waste Isolation Pilot Plant (WIPP) procedures as appropriate to accommodate the SDI program, thereby taking advantage of the existing mature and audit-tested programmatic and technical processes established for the repository program.

Each program participant assigned responsibility for performing the SDI work described in this proposal (primarily LANL, SNL, and WTS) is currently working under and maintaining compliance with the CBFO QAPD for WIPP activities. The CBFO, for current WIPP work, is responsible for defining quality requirements and applicability,

developing appropriate plans and procedures to attain quality, and supporting project participants in pursuit of quality. Where applicable, project participants are responsible for developing and following plans and procedures that effectively implement the requirements described in the CBFO QAPD. Project participants are also responsible for compliance with requirements contained in other relevant CBFO planning documents.

The combined experience and track record of the national laboratories, WTS, and CBFO in successful implementation of rigorous QA programs in a regulatory environment are exceptional. The primary national laboratories expected to participate in this work (LANL and SNL) have extensive NQA-1 experience in repository sciences associated with WIPP. Each has participated in the successful compliance certification (and two 5-year re-certifications) of WIPP with the U.S. Environmental Protection Agency as a regulator and the RCRA permit issuance and recent 10-year renewal by the New Mexico Environment Department.

Additionally, as with Quality Assurance, each proposal participant has extensive experience and an exemplary record of safety related to field and laboratory work activities, including a culture and value structure that promotes safety in the workplace. Each listed participant will conduct work safely and responsibly; ensure a safe and healthful working environment for workers, contractors, visitors, and other on-site personnel; and protect the health, safety, and welfare of the general public. We will not compromise safety for personal, programmatic, operational, or any other reasons. This is done through institutional frameworks and processes that align with the principles and functions of Integrated Safety Management.

2.3. WIPP REGULATORY COMPLIANCE CONSIDERATIONS

The use of the WIPP underground for the field test portion of SDI is based on saving costs by avoiding the development and installation of mining infrastructure at some other existing salt or potash mine of similar depth. There will be some costs to perform the tests in WIPP. However, the area to the north of the access shafts (and far north of waste disposal operations) is already configured with relectrical power and fiber optic cable to service basic science experiments. An existing trained workforce, mining infrastructure, nuclear safety bases, and an NQA-1 quality assurance program already in place will make the field test part of SDI cost less than bringing these essential elements of a field test to another commercial mine.

The cost effective and efficient use of WIPP for the field tests is offset by the need to gain regulatory approval to conduct the tests there. WIPP's compliance envelope is complex, with multiple state and federal agencies involved. The two most important regulators that are involved in WIPP operations are the New Mexico Environment Department (NMED) and the Environmental Protection Agency (EPA). In addition, DOE itself must ensure that any tests performed at WIPP are in compliance with the National Environmental Protection Act (NEPA).

In response to multiple basic science inquiries made by researchers across the country after WIPP opened, DOE conducted an Environmental Assessment (EA) under NEPA guidelines in 2001. That EA analyzed impacts from a variety of possible experiments that might be performed using the unique underground setting at WIPP. One of the

bounding experiments was a test very similar to the scope of the proposed SDI. That potential experiment involved using electrical heaters in specially mined alcoves to measure the response of the salt medium to the effects of heat generating materials emplaced for disposal in salt. A Finding Of No Significant Impact (FONSI) was reached as a result of the EA, and this proposal assumes that no additional analyses are necessary under NEPA to allow the SDI field tests to be performed in WIPP.

The NMED regulates the disposal of hazardous waste at WIPP under the provisions of the Resource Conservation and Recovery Act (RCRA). Much of the transuranic waste destined for disposal in WIPP also contains hazardous components regulated under RCRA. However, none of the specific actions proposed in the SDI field test will involve hazardous materials. Therefore, no modification of the permit issued to WIPP by NMED should be necessary. However, since the SDI tests will use the common infrastructure that is regulated under the permit for waste disposal, DOE will inform and consult with NMED as the tests are designed and conducted.

WIPP's primary purpose is the permanent isolation of transuranic waste resulting from defense activities. EPA's regulations promulgated under 40 CFR Parts 191 and 194 require that DOE ensure isolation and compliance with the standards for a 10,000 year period. It could be argued that the simulated heat injection from the SDI field tests might change the characteristics of the overall disposal system inside the 16 square mile land withdrawal for WIPP. While the conduct of SDI field tests is unrelated to waste emplacement operations (other than the use of common infrastructure), EPA will likely require a demonstration that the additional mining and heating of the test area footprint well to the north of waste disposal operations will not compromise long-term repository performance. Therefore, before the mining of the access drifts commence, DOE will prepare analyses of the effects of the tests on long-term repository performance. These analyses will be submitted to EPA for their review and concurrence, similar to the process both agencies have successfully used for other basic science experiments that have been, and continue to be, conducted in the north part of the WIPP underground. This review and approval process has typically required about 3-6 months to complete and will be initiated in mid - FY 2011 to support the start of mining.

2.4. INTERNATIONAL COLLABORATION

CBFO will establish a program that will re-engage research and operating entities in Germany and other EU member nations. This proactive re-engagement with primarily European counterparts will enhance the DOE's scientific program and protect against loss of knowledge and personnel from salt repository enterprises. Elements of the international outreach will provide consistent support for workshops devoted to repository research topics, which will provide a forum for documenting technical advances which will accompany an expanded publication effort.

A recent white paper issued by Forschungszentrum Karlsruhe GmBH acknowledges that implementation of a repository for heat-generating waste in rock salt is feasible. This German agency supports research and development in rock salt that parallels the work identified in this proposal. Full-scale field studies in the United States include Project Salt Vault at Lyons, Kansas; the Avery Island, Louisiana, heater tests; and WIPP thermal structural investigations. Salt repository programs in Germany include a proposed HLW site at Gorleben, the research facility at the Asse Mine, the nuclear waste storage facility

at Morsleben, and a bedded salt storage facility for chemotoxic wastes at Herfe-Nerode. In today's environment, large-scale salt studies have been pursued by EU members. Collaboration with EU countries (with Germany, in particular) would avail technical staff of the latest international developments in salt repository sciences. Possible goals for international collaboration include:

- Create collaboration and technical alliances between CBFO and international partners (first Germany, then other EU member nations).
- Preserve and advance technical applications of salt sciences, specifically focusing on international interests.
- Perform fundamental research into areas where understanding salt's deformational behavior is incomplete.
- Partner with EU to support the working group on "Safe Disposal of Long-Lived Radioactive Waste in Rock Salt as Repository Host Rock Formation" (Salt Club)
- Develop position papers on vital salt repository issues, such as brine and vapor transport.
- Utilize technology and instrumentation developed and demonstrated in salt applications in Europe.
- Provide an educational basis for and knowledge transfer to next-generation researchers.
- Transfer methods and tools for salt storage facilities and mining operations to ensure safe, secure, long-term functionality of the underground structures.
- Expand existing international collaboration with Karlsruhe/INE on actinide speciation in brine.
- Make technology available to support the nation's future energy supply and infrastructure needs.
- Afford technical experts access to the latest international developments in salt mechanics sciences.
- Develop a central library of acquired salt data and other information, with broad access provided via the Internet.

3. PROPOSED RESEARCH PROGRAM

The proposed research program describes areas that would substantially enhance our knowledge of the behavior of thermally and radioactively hot nuclear waste in salt and would provide fundamental data for the evaluation of concepts for disposal in salt. The program has been divided into six major elements:

- 1. Functional and Operating Requirements (including Project Management, QA, Safety and International Collaboration activities as described in Section 2.0)
- 2. Site Evaluation and Test Bed Selection
- 3. Laboratory Thermal and Mechanical Studies to Support the Field Test
- 4. Laboratory Hydrologic, Chemical, and Material Studies
- 5. Coupled Process Modeling
- 6. Field Test Installation and Operation

The first task establishes the functional and operational requirements for the field test. The experimental investigations are divided into laboratory testing, modeling, and in situ testing. Laboratory research in support of the field test includes thermomechanical and hydrologic testing of intact and crushed salt and chemical and physical properties of the brine as a function of temperature. Chemical and material studies consistent with salt repository performance will also be pursued in the laboratory. Some of these areas received a considerable amount of attention in the 1960s to 1990s; however, the upper temperature limit for the thermomechanical intact salt tests has been about 200°C, and crushed salt and chemical interaction tests were predominantly conducted at room temperature. The laboratory studies will build upon previous work and enhance these efforts by reinvigorating international collaborative research. Furthermore, the proactive reengagement with primarily European counterparts will enhance our scientific program and protect against loss of knowledge and personnel from salt repository enterprises. A carefully designed field test in bedded salt will serve as a proving ground for concepts of disposal in salt and provide data for modeling validation and refinement that is needed for a repository design or performance assessment model. The in situ heater test in out years will provide a full-scale mock-up of a generic salt repository design concept and will provide data (temperature, deformation, and environment) for thermomechanical calculation confirmation, backfill consolidation, moisture movement, and waste form/brine chemical interactions. Forensic analyses of the re-mined material after the in situ heater test will provide performance validation and confirmation in years beyond the current proposal. All of this information will be used to support an integrated modeling and simulation effort for the evaluation of concepts for disposal in salt.

Elements of this proposal are technically integrated and build a solid science basis for disposal options. The proposed testing and modeling will be conducted under a QA program. The QA obligation includes development of test plans, calibrations, and record capture and storage.

3.1. FUNCTIONAL AND OPERATIONAL REQUIREMENTS

This task will be determining functional and operational requirements (F&OR) for a field test. CBFO will collaborate with the technical team in the development of the F&OR, as well as assure the appropriate breadth of scientific studies is included. The F&OR

document will be a deliverable to CBFO in late FY 2011 and will be used to provide the basis for the test bed location, layout, and operational requirements such as specifics related to providing proper ventilation, power, and access. Test specific requirements such as instrumentation characteristics, precise borehole placement, instrumentation calibration requirements, data quality objectives, and other detailed test information will be provided in a field test plan developed and available in FY 2012.

3.2. SITE EVALUATION AND TEST BED INVESTIGATION

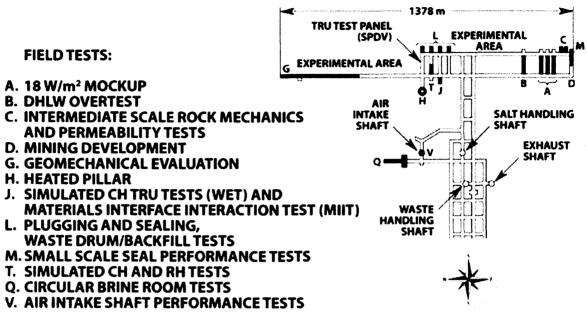
Based on the F&OR document described above, a general location for the test bed will be established by the end of FY 2011 so that initial mining may commence in early FY 2012. A feasible location for the test bed in the WIPP underground facility is to the northeast of where disposal occurs, with access coming from N-780 and N-1100 (see Section 3.6 for details). Exhaust drifts will be tied to the exhaust shaft. The test bed will be located outside the shaft pillar area. The detailed test plan being developed in FY 2012 will provide test related criteria to site the exact location of the test bed in the underground. In FY 2014, once access to the test bed has been excavated, field studies, including area specific sampling and laboratory analysis, will be conducted to evaluate the test bed area to confirm the spatial properties.

3.3. FEASIBILITY OF REENTRY INTO THE NORTH WIPP EXPERIMENTAL AREA

Excavation for siting the SDI field test could potentially allow reentry to the north experimental area, which was abandoned in the 1980s. The feasibility of this idea will be developed as the SDI work continues and is not currently planned, budgeted, or scheduled. The concept is put forward here because the proposal team recognizes a possible opportunity for forensic reconnaissance of previously heated rooms.

As illustrated in Figure 3-1, heated room experiments were conducted in A and B rooms in the north experimental area. The A room tests were heated at an equivalent of 18 W/m² mockup. The B room was called the defense high-level waste (DHLW) overtest. These tests were abruptly terminated, and at least some heaters were abandoned in place. At least one heater was overcored and removed, but no examination was made of the reconsolidated salt attached to the heater, the nature of brine migration in the intact salt adjacent to the heater, or of possible corrosion on the heater itself. Other abandoned heaters and the proximal salt may be accessible for examination after more than 20 years in situ. The opportunity and practicality of reentry will be investigated.

Figure 3-1: Location of Past Field Tests Located Within WIPP



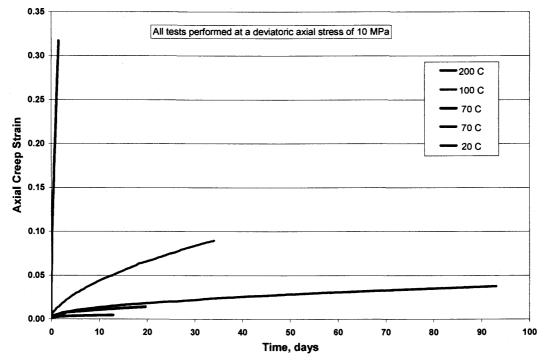
Note: Only north portion of WIPP facility shown.

3.4. LABORATORY THERMAL AND MECHANICAL STUDIES

Laboratory studies on the salt from the specific field-test site in WIPP are designed to provide a phenomenological examination of intact and crushed salt at the high temperatures expected for alcove disposal. Salt immediately surrounding a simulated waste package (heater) will consist of run-of-the-mine salt (backfill) used to bury the heater. Intact salt (comprised of the host salt formation) will extend outward from the alcove boundary. Both types of salt will be mechanically tested in the laboratory program at temperatures ranging from 200°C to 300°C to observe the change in deformational behavior as the temperature increases. Earlier Office of Nuclear Waste Isolation (ONWI) and WIPP experience and knowledge of salt's thermomechanical response provide an initial basis for this applied rock mechanics work. The personnel performing these studies will also share information with international collaborators.

For purposes of the field test, it is anticipated that the underground salt environment will be heated to temperatures well above those for which current salt experimental data exist. In a general sense, the thermally driven response of salt is the controlling element of the concept of disposal in salt. Elevated salt temperatures will cause accelerated saltcreep deformation, which leads to a more rapid encapsulation of the waste. Therefore, these laboratory-based intact-salt studies will provide key field-test information for evaluating the disposal concept and testing the hypothesis that the thermal pulse imparted by the waste leads to this rapid encapsulation.





Salt deformation is dominated by plastic behavior at elevated temperatures. Figure 3-2 illustrates strain-versus-time curves for creep tests on rock salt performed at the same stress condition but at different temperatures. Temperature has a dramatic influence on the creep rate of intact salt specimens owing to thermally-activated deformation mechanisms. Relatively little elevated temperature mechanical testing has been conducted for crushed salt consolidation, an important element of the concept of disposal in salt. Crushed salt testing has two parts. First consolidation testing will derive a relationship between temperature, stress states and porosity. The second test series will determine thermal conductivity as a function of porosity and temperature.

3.4.1. Intact Salt Studies

All testing will be performed under an approved test plan developed in accordance with the CBFO QAPD. The intact salt will be tested in an unconfined condition at a constant axial strain rate using solid cylinders. Uniaxial stress loading will continue until the specimen exhibits either failure or extreme deformation (~20% strain). A total of 9 tests (Table 3-1) will be conducted comprising a triplet of tests at each of three temperatures: 200°C, 250°C, and 300°C. Inelastic creep processes will dominate the deformation of the specimens even in a quasi-static load application, with the creep response being ever-more pronounced as the temperature increases. Rather than specimen failure, extreme deformation is expected to cause the tests to be stopped.

Test Number	Salt Type	Test Type	Temperature	Loading Condition
9,10,11	Intact	Uniaxial stress	200°C	Constant Strain Rate
12,13,14	Intact	Uniaxial stress	250°C	Constant Strain Rate
15,16,17	Intact	Uniaxial stress	300°C	Constant Strain Rate

Table 3-1: Uniaxial Compression Test Matrix

The tests at 200°C will overlap with historical databases and provide a point where predictive models based on those databases can be checked for the current work. The tests at temperatures above 200°C will provide new data so that extrapolation outside the actual test database will not be necessary. The field test (and actual alcove disposal) is expected to involve temperatures greater than 200°C, so this high-temperature research is needed for the design and evaluation of the in situ experiment. An assessment of the need to run triaxial experiments at these temperatures will be made based on the results of these uniaxial tests.

3.4.2. Crushed Salt Studies

The laboratory tests on crushed salt include consolidation as a function of stress and temperature and thermal conductivity as a function of bulk density and temperature. Consolidation studies can be performed in two ways: either using an oedometer arrangement or an isostatic pressure vessel. Thermal conductivity of the backfill salt will be measured on reconsolidated salt specimens produced during the consolidation studies. The thermal properties will be measured over a temperature range from the mine temperature to 300°C and at a variety of porosities.

Because of greater opportunity for experimental control, most consolidation research will be done using an oedometer. Oedometer consolidation involves uniaxial compression of circumferentially constrained granular salt within a hollow steel shell. The large scale apparatus for consolidation under heat and load will have to be fabricated. Consolidation is measured using axial displacement measurements, and the measured change in volume represents the reduction of pore space in the backfill and an accompanying increase in bulk or fractional density. A total of 8 individual tests (as listed in Table 3-2) are proposed. Two replicates will be performed at each of 4 temperatures: 100°C, 150°C, 200°C, and 250°C. The stress application and deformation of these tests is expected to be short term; however, the pre-test heating and the post-test observational work (petrographic analyses) will require additional time.

Test Number	Salt Type	Test Type	Temperature	Loading Condition
1,2	Backfill	Uniaxial compaction	100°C	Biaxial Stress
3,4	Backfill	Uniaxial compaction	150°C	Biaxial Stress
5,6	Backfill	Uniaxial compaction	200°C	Biaxial Stress
7,8	Backfill	Uniaxial compaction	250°C	Biaxial Stress

Table 3-2: Oedometer Consolidation Test Matrix

The consolidation of granular salt will also be examined using hydrostatic (uniform triaxial) compression. In this style of testing, stress control is provided by two independent systems: an axial loading ram and fluid pressure applied radially to the specimen. The loading ram is a standard hydraulic actuator driven by a servo valve, and either the ram position or the load on the ram can be used as the feedback control variable. Fluid pressure in the vessel is controlled by a constant-pressure intensifier, which also functions as a dilatometer, making it possible to measure volume changes of samples.

The isostatic compression method can be modified to produce deviatoric compression where the axial and confining pressures are not equal. This test condition is a more realistic representation of the consolidation expected in alcove disposal, where the roofto-floor closure is expected to be faster than the rib-to-rib closure. A series of deviatoric consolidation tests will be performed to compare to the isostatic and oedometer consolidation results.

Thermal conductivity tests will be performed over a temperature range from room temperature to 300°C at known values of fractional density (porosity). The specimens for the thermal conductivity tests will be created similar to the manner in which the uniaxial consolidation tests are conducted. The major difference in the thermal conductivity specimen creation test will be that the test will be terminated at specific targeted values of fractional density. Additionally, the specimens might have to be sized differently than the mechanical test specimens for thermal conductivity test purposes.

The thermal conductivity test method will most likely be the comparative cut-bar method (ASTM E1225, Standard Test Method for Thermal Conductivity of Solids by Means of the Guarded-Comparative-Longitudinal Heat Flow Technique) to measure axial thermal conductivity. In this test, the crushed salt specimen is placed between two sections of a material with known thermal properties, and heat flux is passed through the assembly. Comparison of the temperature gradients is then used to determine the thermal conductivity of the test specimen. Depending on specimen size requirements for run-of-the-mine crushed salt and the anticipated relatively low values of thermal conductivity compared to the value for intact salt, the guarded hot plate method (ASTM C177, Standard Test Method for Steady-State Heat Flux Measurements and Thermal Transmission Properties by Means of the Guarded-Hot-Plate Apparatus) may be used for some crushed salt thermal conductivity measurements. This method is more commonly used for materials requiring large specimen sizes with low thermal conductivity values.

The individual thermal conductivity tests to be performed in this initial laboratory effort are outlined in Table 3-3. The tests will be conducted on a range of porosity values from 35% (estimated mine-run value) to porosities approaching those of intact salt. The thermal conductivities will be determined at average specimen temperatures of mine temperature and at 50°C degree increments from 100 to 300°C — shown as 25°C-300°C in Table 3-3.

Test Number	Salt Type	Test Type	Porosity (%)	Six Temperatures
1–6	Backfill	Steady-Flow Conductivity	35	25°C–300°C
7–12	Backfill	Steady-Flow Conductivity	30	25°C–300°C
13–18	Backfill	Steady-Flow Conductivity	25	25°C300°C
19–24	Backfill	Steady-Flow Conductivity	20	25°C–300°C
25–30	Backfill	Steady-Flow Conductivity	15	25°C–300°C
31–36	Backfill	Steady-Flow Conductivity	10	25°C–300°C
37–42	Backfill	Steady-Flow Conductivity	5	25°C–300°C
42–48	Backfill	Steady-Flow Conductivity	~1	25°C–300°C

 Table 3-3:
 Thermal Conductivity Test Matrix

Design, development, fabrication, and qualification of test equipment and techniques are included in the estimates found in Table 4-1.

3.5. LABORATORY HYDROLOGIC, CHEMICAL, AND MATERIAL STUDIES

During the field test, it is anticipated that the underground salt environment will be heated to temperatures for which current experimental data do not exist. Two interrelated components of the system involve the nature and fate of brine and the geochemical interactions of the salt/brine/engineered materials/radioactive waste. Understanding the mobilization of native brine is essential to establish the evolution of the underground setting of the disposal concept. Migration of small amounts of water present in fluid inclusions within the intact salt, as well as the potential liberation and transport of brine derived from dehydration of hydrous minerals within the interbeds of a halite deposit, must be characterized in order to assess such parameters as the basic amount of brine available to the system and its ability to influence deformational processes such as fracture healing and granular salt consolidation. In addition, as the potential carrier of radionuclides, the brine source and transport represent essential components of the repository source term for scenarios in which brine-waste interactions are evaluated. Closely related to the source and transport of brine is the chemical and material behavior of the brine/salt/engineered materials/waste form system. Laboratory studies on salt and brine will build upon the scientific basis developed for WIPP, and bounding brine and salt formulations will establish the key factors that control radionuclide solubility and mobility at elevated temperatures (as discussed in the chemistry sections of this proposal). The data obtained will be used to fill knowledge gaps in models for radionuclide release for the range of hypothesized intrusion conditions that could be encountered in the disposal of thermally hot waste (such as EM

defense HLW) in a salt repository. In addition, material interaction data from both the laboratory studies and the field test site will be analyzed, providing data that could be used to assess the compatibility of various waste forms, if warranted.

The next two subsections present the laboratory brine liberation/migration tests and chemical/material studies proposed to fill gaps in data needed to support the field test and model development. In each area, a detailed test plan will be written, reviewed, and approved prior to initiating the laboratory experiments. Thus the concepts put forward below are consistent with the science basis for disposal in salt and will be rigorously reviewed in the process of implementation.

3.5.1. Hydrologic Studies

The foundational data needed to assess the sources, rates, and migration mechanisms for brine fall into two categories: brine migration in intact (or dilated) salt and water liberation from accessible brine, such as hydrous minerals or grain boundary brine. These two experimental investigations are detailed below.

Brine Migration

Relatively steep gradients of the order of 2°C/cm or higher are required to mobilize fluid inclusions in salt. To put this in perspective, a 400°C package could induce such gradients in the surrounding salt over a linear distance of approximately 2 m. The intact rock will also exhibit a damage zone to approximately this same depth. USGS experiments indicate that an increase in ambient temperature and/or gradient increased the inclusion mobilization rate, in approximately direct proportion. The migration rates for inclusions in different parts of a given sample, however, were found to vary by a factor of 3, for as yet unknown reasons. The three major controlling variables seem to be inclusion size, ambient temperature, and temperature gradient. Theoretical considerations and some experimental studies suggest that the migration rate may also be related to the fluid composition, the presence (and volume) of a gas bubble, the gas pressure in such a bubble, mechanical strain in the host salt, dislocation abundance and nature, and crystallographic direction.

To perform some critical laboratory experiments, we propose to examine these rather extreme conditions in the laboratory by way of some innovative tests on both natural intact and disturbed salt. Laboratory thermal gradient testing could address the possibility for brine migration with the following approach: 1) impose a thermal gradient on natural salt cores to promote brine migration and 2) allow liberation of brine from the core as a function of stress state and deformation. There are several important aspects to this approach. First, the temperature and stress states could be controlled independently, starting with a temperature gradient and no applied stresses. Observational microscopy could document fluid inclusion migration relative to the gradient and grain boundaries. Second, an appropriate stress state could be imposed while thermal gradients are maintained. In both cases, the liberation of moisture will be estimated from both weight loss and fluid capture, while the phenomenology of brine inclusion migration will be documented using microscopy techniques. The fundamentals of brine migration and vapor transport, especially at the intact / disturbed rock zone interface, are identified as critical to building the case for disposal in salt. Brine migration studies will be reinitiated in the laboratory for a diverse set of conditions (temperatures, gradients, and levels of damage, which will be measured as volumetric strain) in order to further develop the conceptual model for brine migration behavior.

Dehydration and Phase Transformation Studies

We also note that hydrous minerals, in particular clay, produce the most brine at WIPP. Therefore in the process of the thermal gradient testing described above we will examine specifically the weight loss of the clays. Clays (smectite / illite layered phyllosilicates) are important in a repository environment as their volumes, water contents and stability can be affected by even small variations in temperature and partial water pressure, thereby resulting in changes in water amount in the environment and potentially in the host rock strength, porosity and permeability. In a repository, emplacement of waste will increase temperature and thus will change the water vapor pressure, especially in a closed system. Since in such a geological system, the partial water pressure is typically lower than the total pressure, dehydration of clays might occur below the boiling point of water. Different behaviors are expected depending on whether the rocks are unsaturated or saturated.

The thermal behavior of clays may involve several phenomena: (1) reversible collapse/expansion of the smectite layers due to loss/gain of interlayer water at water vapor pressures < 1 atm; (2) irreversible collapse of the smectite layers due to loss of interlayer water and migration of interlayer cations into the layers; (3) irreversible reduction of the osmotic swelling capacity of smectites in a steam atmosphere; and (4) inhomogeneous transformation of smectites into interstratified illites/smectites at temperatures > 300 °C. Of these four types of thermal reactions, reversible collapse and collapse in a steam environment probably play more important roles in a repository environment. Such dehydrations may create transport pathways as those volume changes are accommodated under in-situ conditions.

For clay dehydration, because there are gaps and discrepancies in experimental data, we will quantify the partial dehydration of clays over the relevant temperature and partial water pressure range, analyze and characterize clay phases produced, and assess the potential impact on the water source term and stability of the altered minerals. Along with geochemical modeling and thermodynamic constraints, the phase transition from smectite to illite will be mapped out in repository P, T space. Because we will provide data from basic measurements and close gaps in knowledge, the data that would then be used in coupled THMC models to properly account for the impact of these mineral reactions on water liberation and migration. The high pressure experimental lab at LANL is critically suited to perform such experiments in cold seal assemblies at potential repository maximum temperatures (350°C) and lithostatic pressures (600 bar).

3.5.2. Chemical and Material Studies

This overall approach encompasses field-site-targeted experiments and fundamental research that identify and analyze the components and characteristics of the waste that impact repository performance. The work will be divided into 5 tasks:

1. Measure the thermodynamic properties of brines and minerals at elevated temperatures. Precise measurements of the pressure, volume, and temperature

(PVT) properties of brines are required for hydrologic and chemical benchmark modeling and future development of performance assessment models.

- 2. Study repository interactions with waste container and constituent materials. Evaluation of the chemical interactions of a broad range of materials and waste forms with a salt-based repository will provide a scientific basis to evaluate waste form strategies and engineer waste forms and packages.
- 3. Measure the effect of elevated temperature and ionizing radiation on brine chemistry. The results of these experiments will bracket the potential changes in brine chemistry due to temperature and radiolysis, as well as provide a measure of the extent that these changes are controlled by waste package constituents.
- 4. Measure the effect of temperature on radionuclide solubility. Radionuclide solubility will determine the source term of any thermally hot waste repository for scenarios in which brine contacts the waste. These studies will quantify the magnitude of the temperature effect on radionuclide solubility and guide and focus future performance assessment work.
- 5. Measure radionuclide oxidation distribution and redox control at elevated temperatures. The lower oxidation states of key radionuclides (U(IV) and Tc(IV)) will be less soluble, and it is important to establish the effects of elevated temperature and ionizing radiation on the processes that generally lead to the creation of a reducing environment in a salt repository.

These tasks are discussed in more detail below.

3.5.3. Measure the Thermodynamic Properties of the Brines and Minerals at Elevated Temperatures

PVT properties of brines are required for both radionuclide source term model and benchmark model development. Precise, specific heat capacities of brines from the site are required to predict the thermal history of brines according to different thermal loading scenarios. These properties for complex brines are not available in the literature. Under the undisturbed scenario, the lithostatic pressure (brine pore pressure) for a salt repository at a depth of 650 meters is about 15 MPa. In such a case, the pressures for the brines at elevated temperatures will be dominated by the brine pore pressures. Under the disturbed scenarios, the pressures for the brines at elevated temperatures will be the saturated vapor pressures, which are a function of both temperature and brine composition.

For purposes of this proposal, the host rock is the Salado Formantion. The following tests will be performed on samples from the Salado Formation.:

1. Determine the saturated vapor pressure of brine in equilibrium with halitepolyhalite-anhydrite at temperatures up to 300 °C. Saturated vapor pressures of complex brines at elevated temperatures are not known. This property is important for calculating the pressure dependence of chemical equilibrium.

- Determine the PVT properties of brines up to 300°C at constant pressures (1 to 20 MPa) and saturated vapor pressures. The ultimate goal of this subtask is to produce adequate experimental data to develop equations of state for brines.
- **3. Determine viscosity and thermal conductivity of brines up to 300°C**. The transport properties of the brine are important to brine movement.

3.5.4. Study Interactions with Waste Container and Constituent Materials at Elevated Temperatures

Laboratory tests specifically targeting the disposal field test proposed (see Section 3.7) are shown in Table 3-4 and will provide laboratory data under controlled conditions that will be used to interpret the results obtained on coupons placed in the in situ heater tests. The test matrix is focused on a broad range of materials and waste forms that might be considered for a salt-based repository disposing thermally hot waste and will provide a scientific basis to evaluate waste form strategies and material selection in waste package design. The key test parameters are:

- Temperatures from 25°C to 300°C
- Humidity, low brine-inundated conditions
- Presence and absence of air/oxygen
- Brine composition
- Pressure, ambient to 20 MPa
- Ionizing radiation

	Environmental Conditions								
Material	Temperature	Humidity	Atmosphere	lonizing Radiation (γ)					
Actual In Situ Heater Test 25 °C - 300 °C moderate, and Container Materials high humidity		Air and Inert at 1 and 20 MPa	0 - 10,000 rad/h						
Salt and Interbed Material from the Site	25 °C - 300 °C	Low, moderate, and high humidity	Air and Inert at 1 and 20 MPa	0 - 10,000 rad/h					
Possible Repository Metals	Possible Repository 25 °C - 300 °C moderate, high		Air and Inert at 1 and 20 MPa	0 - 10,000 rad/h					

These tests will build on past studies in salt (German HLW canister underground tests, U.S. ONWI program, and WIPP) to provide a more robust understanding of material performance in salt for the range of environmental conditions possible in a repository where thermally hot waste is disposed.

A wide range of analytical techniques are available to establish the reaction products and overall reactivity. G-values for gas generation in the salt irradiations will be established by measuring gas composition and pressure as a function of time. Water

content will be determined as a function of the experiment conditions for materials that initially contain water (e.g., salt, some waste forms). For the inundated tests, changes to the brine chemistry will be determined to establish the appropriate range of brine chemistry for the radionuclide source term studies.

3.5.5. Measure the Effect of Elevated Temperature and Ionizing Radiation on Brine Chemistry

High temperatures and levels of ionizing radiation present in thermally hot waste will affect brine chemistry. Increased temperature will lead to changes in the solubility of the major cations and anions present in brine, causing compositional changes in the brines at the point of saturation, as well as shifts in the system redox potential (Eh) and pH. These compositional changes could impact radionuclide solubility. Radiolysis could lead to the buildup of oxidizing and/or reducing species that would change the redox potential of the brine system. Gamma irradiation using self-contained Cs source cells will be used in the laboratory to establish general radiolytic trends that tie into the existing literature of established redox trends. The most important potential impact of these radiolytic effects is on the redox distribution of radionuclides. The proposed experiments to study and understand these effects are outlined in Table 3-5.

		Environmental C	onditions	
Brine	Temperature	Ionic Strength	Atmosphere	lonizing Radiation
NaCl	25 °C -150 °C 0.1 M - 5 M		anoxic	0-10,000 rad/h (γ) Variable isotope (α)
MgCl₂	25 °C -150 °C	0.1 M - 5 M	anoxic	0-10,000 rad/h (γ) Variable isotope (α)
Simulated* Brine A	25 °C -150 °C	Alone, Excess Salt, Waste Package Materials	anoxic	0-10,000 rad/h (γ) Variable isotope (α)
Simulated* Brine B	25 °C -150 °C	Alone, Excess Salt, Waste Package Materials	anoxic	0-10,000 rad/h (γ) Variable isotope (α)
Simulated* Brine C	25 °C -150 °C	C -150 °C Alone, Excess Salt, Waste Alone, Excess Salt, Waste Alone, Excess Salt, Waste Alone, an		0-10,000 rad/h (γ) Variable isotope (α)
brine compos	itions; Brine B is	g" simulated brine formulation an intermediate formulation b for the laboratory work.		

Table 3-5: Test Matrix for the Effects of Temperature and Radiation on Brine Chemistry

For all experiments proposed, changes in the brine chemistry (cation/anion composition, Eh, pH) will be monitored as a function of temperature and irradiation condition. The results of these experiments will bracket the potential changes in brine chemistry due to temperature and radiolysis, as well as a measure of the extent that these changes are

Salt Disposal Investigations March 24, 2011

overwhelmed by waste package constituents. Recovered precipitates will be analyzed to establish their elemental and phase composition.

3.5.6. Measure the Effect of Temperature on Radionuclide Solubility

The oxidation-specific solubility of key radionuclides will be established as a function of temperature, using oxidation state-invariant analogs. This overall approach has been used successfully in room temperature studies at WIPP and avoids the experimental complexity of uncontrolled changes in oxidation state during the experiments. The overall goal of this study is to establish the magnitude of the temperature effect on radionuclide solubility to guide future performance assessment models.

The test matrix for the radionuclide solubility experiments is given in Table 3-6. Waste package materials will be included in some experiments to account for sorption effects and solid/liquid interface interactions.

	Environmental Conditions								
Radionuclide	Temperature	Brine A, B, C anoxic		Waste Package Materials					
U(VI)	25 °C - 150 °C	Brine A, B, C	anoxic	Fe, Glass, TBD					
Th(IV)	25 °C - 150 °C	Brine A, B, C	anoxic	Fe, Glass, TBD					
Tc (IV)	25 °C - 150 °C	Brine A, B, C	anoxic	Fe, Glass, TBD					
Cs	25 °C - 150 °C	Brine A, B, C	anoxic	Fe, Glass, TBD					

3.5.7. Measure Radionuclide Oxidation Distribution and Redox Control at Elevated Temperatures

Radionuclide speciation under the conditions possible in a high thermal load, salt-based repository has not been studied extensively, and further research is needed. There is currently very little empirical data on the speciation of many radionuclides for the range of pH conditions likely to occur in these subsurface brines. For a salt-based repository that will experience elevated temperatures, it is especially important to obtain data on the effects of temperature on redox distribution and radionuclide speciation under the range of brine chemistry possible in a thermally hot salt repository.

Some key actinides (U, Np and Pu) and fission products (Tc) can have multiple oxidation states in brine depending on the redox potential of the brine system. The lower oxidation states of these key radionuclides (U(IV), Np(IV), Pu(III/IV) and Tc(IV)) should be less soluble. It is important to measure the effects of elevated temperature on the processes that generally lead to the creation of a reducing environment in an anoxic salt repository, which keeps these radionuclides in lower oxidation states.

The central objective of this subtask is to measure and quantify the effect of elevated temperature on processes known to establish reducing conditions at room temperature. The most important of these processes are pH/Eh variations, bioreduction, and reaction

with reduced metals (e.g. Fe, Mn, others). The overall experimental approach is to prepare the radionuclides in their higher-valent oxidation state, establish anoxic conditions in a range of brine systems, and evaluate the effectiveness of reduction as a function of temperature and self-irradiation effects (auto-radiolysis). The test matrix for these experiments is given in Table 3-7.

Process	Environmental Conditions								
1100633	Temperature	Brine	Atmosphere	Components					
Varying pH	25 °C - 150 °C	Brine A, B, C	anoxic	U and Tc will be evaluated					
Fe reduction	25 °C - 150 °C	Brine A, B, C	anoxic	U and Tc will be evaluated					

Table 3-7: Test Matrix to Establish the Key Factors that Control Radionuclide Oxidation State

3.6. COUPLED PROCESS MODELING

Prediction of the thermomechanical, hydrologic, and chemical behavior of the in situ experiment will initially be made by benchmarking calculations using the best-available codes and models. It is anticipated that at least the two major national laboratories will participate in the benchmark calculations, and the international collaborators will be invited to model the benchmark as well. Benchmarking computational capability is common practice in repository programs, and was done on the WIPP program many years ago, again on an international parallel calculations exercise, and more recently by the EU consortium for calculations on the BAMBUS II experiment. The benchmark parameters will be established by a technical team. The benchmark modeling cases will assume that the initial modeling structure and the parameter values are understood and certain. However, it is known that there are differences in the constitutive models adapted for the state-of-the-art codes. The performance will be assessed in the The benchmark model will be used to inform the field test benchmark exercise. personnel with regard to placement of instrumentation and sample coupons, as well as establish the data quality objectives for the main test parameters.

The laboratory and field testing program is designed to gain information on the mechanical, hydrologic, and chemical behavior of bedded salt at elevated temperatures. The benchmark models will be refined (calibrated) using these data to match and predict the behavior of the actual system at the alcove scale. This work proposes to benchmark and then refine calculational capability for design and analysis of a salt repository. Because there is no current unified predictive model for thermomechanical, hydrologic, and chemical behavior in bedded salt, the modeling will be performed in two separate tasks, defined in the subsections below. Paralleling this effort will be the development of a fully coupled THMC modeling capability that will be validated using the field test data, and benchmarked against the individual process codes used in this study. The feasibility of this concept depends on leveraging other code development efforts, including EM's Advanced Simulation Capability for Environmental Management (ASCEM) code and code modules developed under NE's Nuclear Energy Advanced Modeling and Simulation (NEAMS) program. Assuming that we can capitalize on the ongoing work in those two programs, the development of a fully coupled model will proceed in parallel

Salt Disposal Investigations March 24, 2011

with, and benefit from, the modeling activities described herein. In that scenario, the current effort will focus on salt-specific issues such as salt constitutive relations, leaving the code development to focus on generic computational design and implementation issues.

3.6.1. Thermomechanical Benchmark Modeling

The overall objective of this modeling effort is to inform the field test design and to assess the current capabilities of the thermomechanical computational codes available to solve several complex initial/boundary value problems, which represent heaters, excavations, and back-filled crushed salt of the in situ experiment.

This benchmark exercise will use codes that are appropriate for application to salt repository calculations. Hopefully, several of the most developed constitutive models for thermomechanical behavior of salt can be brought to the benchmark studies. The calculations will be explicitly defined, such as a benchmark analyses of the Room H test conducted at the WIPP horizon. Code-specific details (such as mesh refinement, error bounds on iterative processes, and time step sizes) will be left to the modeler's judgment. The type of output requested would include temperature distribution, deformation at certain locations, and stress states. With the addition of the crushed salt constitutive model and porosity specific thermal conductivity relationship, these models will be applied to specific numerical aspects of the field test.

Fully coupled thermomechanical modeling will provide information on temperature distribution and room and drift closure. These calculations require constitutive laws for deformation of intact salt, reconsolidation of granular, mine run salt, and thermal conductivity of granular salt as a function of porosity. The state of the art to perform these calculations will be assessed. Constitutive models will be enhanced by the thermomechanical testing as described previously. This proposal acknowledges that an essential part of the field test is to determine, at full scale, the liberation processes and fate of the native brine. Therefore, a module for these processes will be added to the coupled thermomechanical code. Considerations include evolution and devolution of the disturbed rock zone, temperatures experienced in the disturbed zone, permeability creation and healing, reduction in permeability of crushed salt as density increases, and temperature distribution at a large enough scale to ascertain if a condensation zone is possible. The fate of accessible brine is fundamental to chemical considerations.

As noted, the primary focus of the benchmark calculations is to inform the field test design personnel with regard to expected full-scale in situ results. This information will be useful for placement of gauges and density of coverage for certain measurements. The benchmark calculations are exercises that simultaneously allow ongoing assessment of the state-of-the-art for models and codes, while providing preliminary results that guide field testing. The modeling process will involve continued refinement as field and laboratory results are acquired, which will allow for improved modeling capability. These results will be periodically reported in technical publications as the project collects information. At the completion of the field test, a general model of the thermomechanical behavior of the field test will be calibrated and published. Assuming that a fully coupled THMC modeling capability is available during the project, this code would also be employed for this purpose.

3.6.2. Hydrologic and Chemical Benchmark Modeling

Prediction of the thermal, hydrologic, and chemical conditions of the in situ experiment will be made by benchmarking calculations using the best-available codes and models. The overall objective of such a study would be to assess the current capabilities of the thermal-hydrologic-chemical computational codes available to solve several complex initial/boundary value problems, which represent idealizations of real drifts/rooms and waste/backfill of the in situ experiment.

This benchmark exercise will use codes that have been developed for other thermal, hydrologic, and chemical applications and apply them to salt repository calculations. The calculations will be explicitly defined. Code-specific details (such as mesh refinement, error bounds on iterative processes, and time step sizes) will be left to the modeler's judgment. The type of output requested might also be much different from that typically requested for drift design calculations, and, in fact, the output data requested will include specific numerical aspects of the field test application.

This task will also seek to refine a modeling capability to predict the brine chemistry and associated radionuclide solubility/concentration in high ionic strength brine systems at the elevated temperatures expected in a high thermal-load salt repository. The overall modeling approach will extend the approach used at WIPP and will rely heavily on the extensive experience gained in the WIPP project. The empirical nature of this modeling approach makes it challenging to accurately predict the effects of temperature without the availability of experimental results over the temperature range of interest (25°C - 150°C). However, as the project progresses, the prediction of radionuclide solubility/concentration will rely heavily on the data collected in the laboratory studies and data from the in situ test. As a result of these efforts, a modeling approach that accounts for higher temperature and a wide range of brine composition will be configured. This model will provide needed concentration data to define the radionuclide source term in subsequent transport and release calculations, which may be required for future performance assessment calculations.

As noted, the primary focus of the benchmark calculations is to inform the field test design personnel with regard to expected full-scale in situ results. The hydrochemical calculation might be useful for placement of gauges and density of coverage for certain hydrologic and chemical measurements. The benchmark calculations are exercises that simultaneously allow ongoing assessment of the state-of-the-art for models and codes, while providing preliminary results that guide field testing. Also as noted, the modeling process will involve continued refinement as field and laboratory results are acquired, which will allow for improved modeling capability. These results will be reported in technical publications as the project collects more and more information. At the completion of the field test, a general model of the thermal, hydrologic, and chemical conditions of the field test will be calibrated and published. Assuming that a fully coupled THMC modeling capability is available during the project, this code would also be employed for this purpose.

3.7. FIELD TEST PROOF OF PRINCIPLE

3.7.1. Conceptual Field Test Design

The alcove waste-disposal concept innovatively balances safety, ease of operation, and heat management. This configuration is different than the configurations tested at Lyons, Kansas; Avery Island, Louisiana; or the thermal/structural interaction tests at WIPP. In these earlier tests, live nuclear waste packages (at Lyons) and electrical heaters (at WIPP and Avery Island) were placed in vertical boreholes drilled into the floor of the mine. The proposed field test consists of 7 alcoves with 5 of the alcoves containing an electrical heater to simulate a disposed waste package. Each electrical heater will be placed on the floor near the back of the alcove and covered with crushed salt. Thus, the waste-disposal configuration for the field test is a full-scale mock-up, with heat loads and spacings that are intended to bound thermal conditions for disposal operations. The field test will produce data directly applicable to a potential repository, reduce the uncertainty of current predictive models, and allow improvement to the scientific bases of the models.

The test will incorporate measurements of temperature changes imposed on the intact salt surrounding the alcove (roof, floor, and pillars) and mine-run salt placed as backfill over the waste. Closure and entombment processes will be measured directly by various deformation gauges, as well as post facto forensic reconnaissance. Hydrologic effects will be determined through the monitoring of moisture/brine movement in and around the test alcoves, as well as down-drift in the exhaust air. In addition, chemical effects on various metal coupons and radionuclide analog elements will be assessed during the forensics stage. The test bed is expected to see temperatures well in excess of 100°C in the salt mass. The alcove tests will be complemented by laboratory tests on dry mine-run salt to determine its deformation characteristics at elevated temperatures (200-300°C) and on intact salt specimens to obtain creep rates above 200°C at high deviatoric stresses. The pre-test and post-test chemistry and environmental parameters will also be evaluated and compared to laboratory test results under more carefully controlled environmental conditions. The underground experiment measures the imposed transient temperature field, the accelerated deformation in the intact salt and backfill, and the movement of moisture/brines in the salt.

Figure 3-3 illustrates the approximate area within the WIPP that would most logically support the field test. Some of the major considerations to the exact placement of the test within the WIPP include 1) this test will not interfere with WIPP operations, 2) the test should be located to the north, as far from waste handling operations as possible, and outside the shaft pillar area, 3) the test should not interfere with existing scientific testing occurring in the northern part of the facility, and 4) the test should exhaust directly to the exhaust shaft.

A concept that would address each of these criteria sites the test bed a few hundred feet south of the N-1100 drift in the WIPP facility and outside the shaft pillar area. Approximately 6,000 linear feet of mining would be required to implement this concept. A two drift access drift, one originating from N-780 and the other from N-1100, with cross cuts would provide ample access/egress as well as sufficient controlled ventilation for accelerated forced cool-down of the test bed. The ventilation return would be directly to the exhaust shaft. This arrangement allows for accelerated cooling for access to the test

bed to conduct post-test forensics. Additionally, it allows for rapid cooling of the test area in the event of unforeseen circumstances.

The test will be located in a representative selection of salt, characterized during the early mining stages prior to turn out for the test bed. The test bed would be located approximately mid-way between WIPP Marker Beds 138 and 139 in the facility. Specific details related to test bed criteria and placement will be documented and transmitted to the construction support organization by way of the F&OR document and detailed field test plan.

Figure 3-4 and Figure 3-5 illustrate the general layout of the waste-alcove type salt repository to be demonstrated in the field test. The primary objective of this full-scale demonstration is to provide thermal, structural performance, and hydrogeochemical data for the alcove configuration. In detail, the objectives of the in situ heater test include:

- Measure temperatures to confirm heat transfer calculations.
- Monitor salt movement (alcove deformation) to validate salt creep calculations.
- Impose reconsolidation on the crushed salt to test the salt-reconsolidation model.
- Determine brine and vapor movement for initial information on moisture effects.
- Validate far-field thermal modeling capability by having several interacting alcoves.
- Provide a specific problem and detailed in situ test data for three-dimensional computer code validation and benchmarking.
- Evaluate chemical effects on coupons of various materials placed in proximity to canisters and associated changes in the in-field chemistry and environment.

Details of the in situ heater test will be developed in a formal field test plan based on the F&OR document. After the test plan is written, CBFO will review and provide final acceptance of the test plan. The concepts displayed here are sufficient to allow reasonable estimates for cost and schedule.

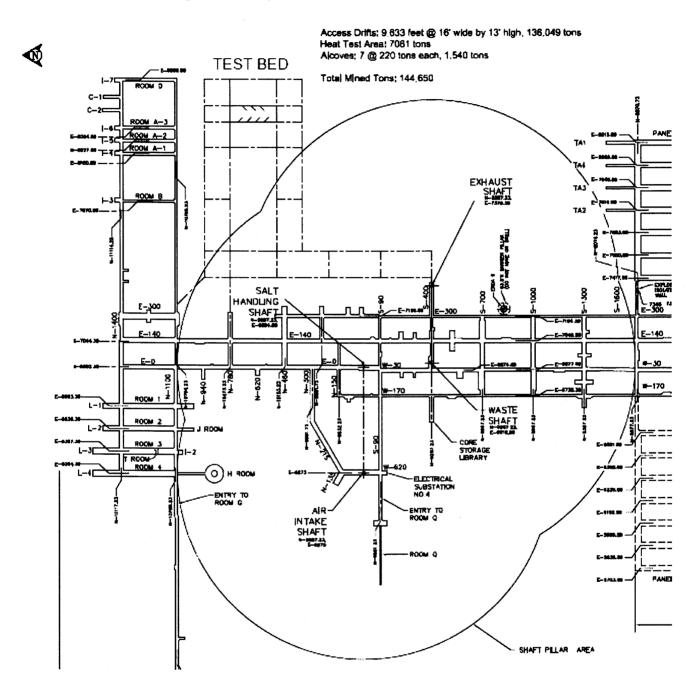


Figure 3-3: Proposed Area within WIPP for the SDI Heater Test

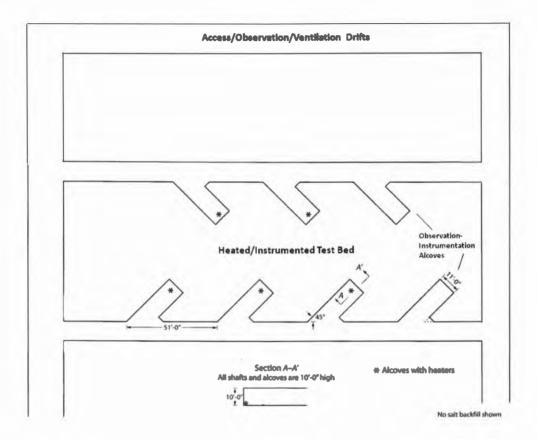
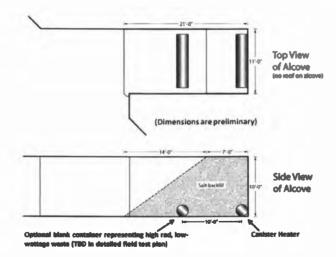


Figure 3-4: Areal View of the Mining Layout for the SDI Heater Test



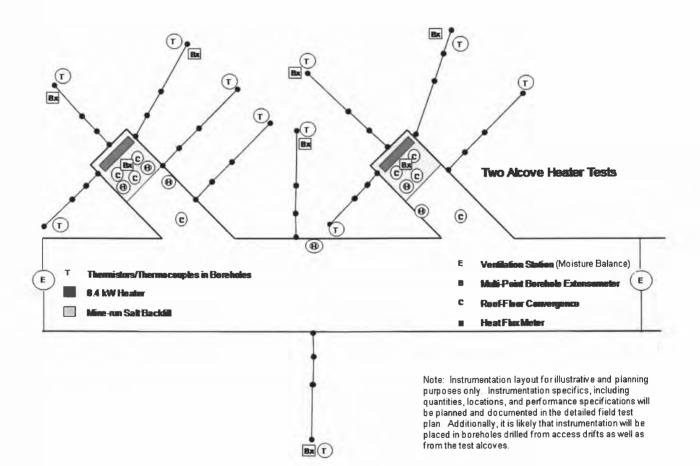


* Dimensions are preliminary, not to scale, and for planning purposes only. Exact layout and dimensions will be documented in the F&OR document and the detailed field test plan. Cylinder shown at the back of the alcove is the heater simulating the thermally hot waste canister. The cylinder toward the front of the alcove represents the optional disposal of remote-handled (high radiation) low-wattage waste that can be disposed of in the same alcove.

Salt Disposal Investigations March 24, 2011

Seven alcoves will be instrumented to measure temperatures, deformation, and closure in and around the alcoves, along with pressure in the crushed salt and ventilation conditions. A sketch of the types of instruments that are planned to be used and their general location is given in Figure 3-6 (only 2 alcoves are shown). The exact layout and associated details of the in situ test are yet to be developed, so the sketch in Figure 3-6 is for illustration and planning purposes only. Because of the large deformations expected during the test, redundant instrumentation from observation drifts as well as from within the test alcoves themselves will be utilized. Robust signal wiring, including wireless signal transmission, will be investigated and deployed if suitable. The proposal team intends to include our international peers in review of this test arrangement.

Figure 3-6: Illustration of Typical Alcove Instrumentation



The field test will use electrical heaters to simulate the waste packages. The concept at this stage includes 8.5 kW heaters that should bound the thermal output of any waste placed in each alcove. This thermal loading pushes the areal heat density to approximately 40 W/m², which will produce temperatures well above 100°C, (temperatures above where most data have been acquired to date) in the nearby undisturbed salt. The heaters will have sealed (welded) ends with high-temperature potted electrical leads. The electrical controller will use a step-down transformer to

Salt Disposal Investigations March 24, 2011

regulate heater power. These values will be validated, and specific heater wattages and areal heat loading values will be specified in the field test plan.

Will the Electrical Heaters Move During the Test?

The concept of buoyancy includes the notion that the waste will either "melt" its way downward or float upward; further, the heated volume of salt may move upward as a result of its reduced density. The planned field test instrumentation includes surface surveys that are part of the performance confirmation monitoring program for WIPP. Thus, any uplift will be measured from these very accurate surveys. Measurement of buoyancy in situ will be investigated if practical geophysical techniques can be identified.

The movement of canisters containing heat-generating nuclear wastes buried in a salt formation has been hypothesized. The existence of buoyant forces due to thermally produced density differences suggests the possibility of initiating convection cells in a plastic medium like salt. A proper assessment of this motion includes considerations of the temperature dependence of the effective viscosity and thermal conductivity of the salt as well as the decreasing thermal output of the heat-generating wastes with time.

Analyses performed in the 1970s indicate that very little canister movement will result during the heat producing life of the waste canisters. The transient analyses show that initially the canister will sink. Then, due to the formation of a convective cell in the salt from heating by the wastes, the canister will rise. Eventually, as the convective cell diminishes, the canister begins to sink again. Predicted displacements are less than a canister length during this process. The steady-state analyses provide upper bounds on the magnitudes of upward velocity possible during heating. In all cases, the velocities are sufficiently small to indicate that very little movement will occur while the canister is capable of producing heat. The thermoelastic analyses predict little surface upheaval.

Field Cost Estimates

Cost estimates are developed on a "per alcove" basis, using the fully instrumented alcove. There will be modifications to the instrumentation package, particularly in the alcoves absent a heater. And the final design will almost certainly add and otherwise change some of the detail exhibited here. The precise instrumentation configuration will be developed in a detailed field test plan. Nonetheless, the array of instruments provides a reasonable overview of the in situ test for estimating purposes. Table 3-8 provides a detailed breakdown of the measurement types, measuring devices, and estimated quantities, along with cost estimates for the in situ heater test. Table 3-9 represents the additional total equipment purchase costs for the in situ heater test. Some select instrumentation and equipment will be developed and/or purchased in FY12 and FY13. The data acquisition system, the heaters and controllers, and the remainder of the equipment will be purchased in FY14 in preparation for a heater start in mid FY15.

Measurement	Sensor Type	Estimated Number per Alcove	Estimated Installed Cost (\$K)
Roof-Floor Closure	One-meter range, spring loaded pull-wire potentiometer, temperature compensated	4	\$30
Salt Displacement and DeformationMultiple Point Borehole Extensometer (MPBX) with invar rods and four displacement transducers		5	\$90
Temperature Thermocouples / RTDs		40	\$70
Crushed-Salt (Backfill) Pressure on Heaters	Temperature compensated load cells between buried loading plates	4	\$30
Heat Flux to Salt	Flexible high conductivity heat-flux meter mats with precisely positioned thermocouples	4	\$30
Water Vapor Movement	Systems for monitoring of vapor movement within the test bed (e.g. air volume, temperature, humidity, sonic velocity, electrical-resistivity)	1	\$40
Estimated Instrume	ent Cost per Alcove		\$ 290
Estimated Total Ins	trument Cost for 7 Alcoves		\$2,030

Table 3-8: Instrument Costs per Alcove for the In Situ Heater Test

Table 3-9: Equipment Costs for the In Situ Heater Test

Equipment & Hardware	Description	Quantity	Estimated Installed Cost (\$K)
Heaters with ControllerRod heaters (redundant leads and elements), 10kW capacity in 24-inch diameter casing, sealed both ends, potted high-temp leadsData AcquisitionMulti-channel data acquisition system		5	\$750
		1	\$350
Fiber optic communication system	Communications cable data hub and system to communicate data to the data acquisition system and the surface	1	\$250
Cameras & Recording	10 digital video cameras and video station	1	\$200
Estimated Total Ec	uipment Cost		\$ 1,550

A 24-month heating interval is anticipated, followed by an 18-24-month cool-down period. Information to be gathered after the heating period includes sampling the reconsolidated crushed salt for forensic studies, including optical and scanning election microscopy and limited physical and mechanical testing. The heaters and any attached

Salt Disposal Investigations March 24, 2011

metal coupons will be recovered and evaluated. All microbes within the region of heating will have been sterilized; sampling of re-mined material after the heater tests will be examined for biological activity to confirm this hypothesis.

A team responsible for experimental operations consisting of a test coordinator and field testing support staff will be required to perform equipment testing, shakedown, technical operation, monitoring, maintenance, data collection, data reduction, operational assurance, and reporting. Additionally, the Principal Investigators and field test scientific management is required for the duration of the test once it begins heating in FY 2015.

3.7.2. Mining and Construction Support

The proposed in situ testing effort requires salt mine access. To aid in developing relative costs, a division of responsibilities has been developed for this proposal and is included below in Table 3-10, which delineates the anticipated work breakdown.

Table 3-10: Partitioning of Responsibilities - Construction & Operations Support and Testing

Activity	Pre-Test Planning	Const. and Ops Support	Testing
Prepare mine layout and specifications	X X		
Define infrastructure needs (air, electrical,	Х		
communications)			
Detailed field test plan development	X		
Excavate the defined openings (access and		X	
alcoves)			
Install ventilation structures		X	
Drill/core instrumentation boreholes		Х	
Install instruments in boreholes (e.g. MPBX,			Х
thermocouples)			
Install Data Collection System (DCS)			Х
Connect instruments to DCS			Х
Run fiber-optic cable from DAS to surface		X	
Connect fiber-optics to transmitter		Х	X
Install electric power distribution		Х	
Install electric control panels		Х	
Connect heaters controllers		X	
Install heater controllers		X	
Provide underground compressed air		X	
Routine supply delivery (top side to experimental		X	
area)			
Special equipment delivery		X	
Facility management and science program		Х	
interface			
Test coordination, oversight and facility interface			X
Install ventilation monitors		X	
Install instrumentation			X
Install heaters in alcove		X	
Cover heaters with mine-run salt		X	
Install instruments in mine-run salt		X	X
Daily heater power inspection/regulation		Х	
Instrumentation and DCS maintenance	_		X
Collect and analyze test data			X
End of test forensics, recovery &		X	Х
decommissioning			

The estimates for mining and infrastructure are estimated from direct mining experience at WIPP. The operating WIPP facility provides advantages in terms of operating infrastructure, MSHA qualification, equipment, and resources. The field experiment will not interfere with the WIPP operations or the greater WIPP mission.

It is estimated that the savings for mining and infrastructure costs exceed 50% of those in the original proposal from February 2010. The infrastructure at WIPP, as well as mining machines, has already been purchased by the DOE. WIPP personnel and equipment would facilitate mining, mucking and trucking, utilities, transport, surveying, craft support, facility operation, and safety. Estimates are shown in Table 3-11. The labor and infrastructure associated with mining and engineering at the WIPP are existing WIPP resources and will not require new SDI budget. However, those total costs are accounted for, but not included in the new SDI specific budget necessary to complete the work. Consumables and equipment (e.g. ventilation control, power distribution, the purchase of a new core rig) are included as direct costs requiring new SDI budget. The cost estimate also includes forensic back mining in the last year of the project to retrieve coupons, salt samples, and the heaters for laboratory analysis and determination of in situ alcove environmental conditions, mineralogy, brine chemistry, and microbial ecology. As before, the total costs are shown, but not included in the roll-up of necessary new SDI budget to conduct the work.

Activity	FY12	FY13	FY14 - FY18	FY19	FY20
Mining, Surveying, Salt Disposal, and Management (existing WIPP resources)	(\$1,500)	(\$1,500)			
Core Rig Purchase & Coring			\$1,700		
Ventilation Control	\$250	\$250	\$50		
Power Distribution	\$200	\$200	\$600		
Safety Case & Work Control	\$50	\$50	\$50		
Ops Support			\$3,000	\$700	\$500
Test Forensics, Mine Back					(\$1,500)
Total SDI Budget (new) per year	\$500	\$500	\$5,400	\$700	\$500
Total Cost (incl. existing resources)	\$2,000	\$2,000	\$5,400	\$700	\$2,000

Table 3-11:	Mining and	Infrastructure Costs	(in thousands of dollars	s)
-------------	------------	-----------------------------	--------------------------	----

The total distance mined for test access rooms and alcoves for the basis of estimate is approximately 750 linear feet at approximately 11 feet wide by 10 feet high. Approximately 9600 total linear feet of mining (approximately 16 feet wide by 13 feet high) will be required in the north section of the WIPP in order to gain access and properly ventilate the test area. Each alcove will be backfilled with run-of-mine salt after the heater is placed in the alcove as shown in Figure 3-5. Whereas the detailed field test plan will have exact layouts and dimensions, it can be expected that there will be approximately 20 boreholes per alcove (cored from both inside and outside the alcove). If each borehole were an average of 20 feet long, an approximate total of 4,000 linear feet of precisely placed boreholes will be required to field this test.

The 5 heaters at 8.5 kW will require a power load of 43 kW. Assuming a 25% load factor, this would be 53 kW of power. The instrumentation, equipment, lighting, and general power will require 10 kW clean 110V/220V single-phase power.

3.7.3. Geophysical Assessment and Monitoring of the Field Test

A key test parameter associated with this experimental work is brine and vapor movement in the salt formation during heating and cool-down. These measurements are generally not as straightforward as monitoring for temperature or ground movement. As such, new or more advanced techniques are likely to be developed and employed in this field test to measure for vapor movement. These techniques are also anticipated to provide three-dimensional information regarding mechanical changes and physical closing of alcove openings to complement more direct measurement methods.

Geophysical techniques (in addition to the more traditional instrumentation listed in Table 3-8) are expected to be developed, demonstrated, and potentially deployed to monitor salt alcove properties important to the test. These categories of salt alcove properties, features, and behavior may include: 1) elastic properties, 2) alcove interface rheology and structural changes, 3) thermally induced seismicity, and 4) electrical properties. A two-year duration period at the beginning of the time-line is set aside to develop and demonstrate these techniques such that a measurement technique sufficient to monitor for vapor movement is achieved. All of these methods are proven but are site and applications specific. They are low risk in that they are well established, but some may not be appropriate for this problem due to such issues as minimum spatial resolution and limited sensitivity to contrasts between solid, fluid and vapor phases. For these reasons, higher risk is associated with applying these techniques to fluid and vapor migration. The demonstration period will be used to develop advancements that address the resolution and sensitivity issues. The following section discusses some of these techniques.

Near real-time (4D) interrogation (using repeated active and passive seismic and active resistivity measurements) may be made at sufficiently large standoff distances to avoid the potential damage to the sensor networks that could occur due to high temperatures and major structural changes in and immediately surrounding the test alcoves. Two primary thermally induced physical processes associated with the salt heater test may be monitored: 1) thermomechanical evolution and deformation of the alcoves, backfill, and surrounding formation and 2) migration of fluids (brine) within and between these same structural components. As with the more detailed description of the thermomechanical instrumentation, the geophysical monitoring layout would be integrated with the field test plan and reviewed by internal technical teams. Stand-off in situ seismic and electrical resistivity experiments are proposed for the salt heater tests to quantify: 1) the thermomechanical evolution of targeted structural components and 2) the migration of brine within these same structures. The work would also build on and provide support for the point measurements of salt alcove deformation (extensioneter) and temperature (thermocouple) outlined in earlier sections by providing full 3D timelapse measurements of the entire volume surrounding and including the alcove, backfill. and heaters. Furthermore, the seismic and resistivity arrays would survive major alcove deformation or collapse that might damage the extension eter and thermocouples. The following geophysical techniques are proposed:

• Active time-lapse in situ seismic wave transmission measurements and monitoring. The velocity at which seismic waves travel through solid material varies with density, temperature, and pressure. The density, wave scattering properties, and energy dissipation of the material also change with temperature. Thus, spatial

variations in the travel time, scattering, and attenuation of seismic waves can be used to map changes in seismic wave velocities, material density, heterogeneity, and viscoeleastic properties caused by temperature gradients in and around a heated region of salt and/or brine and vapor movement. One method that may be used is known as seismic tomography and is similar to techniques used in medical X-ray diagnostics. Full 3D coverage of the region surrounding heated alcoves with appropriate seismometers or accelerometers would allow detailed 4D tomograms to be obtained using active seismic data acquired at different times, which would show how the spatial temperature profile around the heaters evolves. 3D ray tomography and 3D double-difference waveform tomography are proposed to obtain highresolution 3D images showing where temperature changes occur. When the source frequency is in kilohertz, the anticipated spatial resolution of 3D images would range from approximately 0.5 m to a few meters (or half wavelength to 2-3 wavelengths), depending on tomography algorithms. It might be possible to attain .25 m resolution or better with higher frequency sources, since the experimental layout is very compact.

- Passive seismic event monitoring. The deformation induced by heating the salt will likely result in multiple scales and degrees of brittle failure of the alcove structure and surrounding formation. During initial heating, small-scale deformation might occur along cracks or fracture planes, either by crack growth or by slippage along pre-existing planes of weakness. These discrete events will result in very small microseismic or acoustic emissions. As heating progresses, large-scale fracturing can occur in the salt alcove walls, ceiling, and floor. Data from these events can be used to determine the location, development, and extent of the fractures, as well as the fracture mechanism itself. Performing the passive seismic monitoring will not require additional instrumentation; both passive and active types of thermally induced seismicity can be detected using the same seismometers or accelerometers that would be deployed for the active seismic experiments discussed above. Event location resolution is expected to be about 0.3 m, based on previous work. Further, with good 3D coverage of receivers surrounding the microseismic sources, it would be possible to resolve the type of crack deformation being induced, for example, tensile vs. shear deformation. The microseismic data would provide an important measure of how thermal-induced strains are accommodated discretely in the salt body and how they lead to major structural events. We believe that a passive seismic monitoring system will provide insight into the presence and source of brittle phenomena. One might expect flexural tensile brittle processes and possible acoustic emission from proximal anhydrite, because of its stiff rheologic response. Therefore a carefully arrayed seismic network will be evaluated for deployment in the field experiment.
- Active time-lapse seismic reflection imaging and monitoring of alcove interfaces. Seismic/elastic reflection imaging (migration) techniques produce much higher resolution 3D images of subsurface material interfaces than transmission tomography, from which such interfaces are often invisible. Seismic reflectors are structural interfaces separating two materials with different seismic impedances. The primary interfaces of interest in this study are those between the solid salt alcove walls and the crushed salt backfill, plus the interface between the heater and its surroundings, as the high heat might induce flow beneath the heaters themselves. Seismic reflection signals would be used to produce high-resolution 3D images of interfaces in the vicinity of the heater test.

- Electrical resistivity measurements. Measurement of electrical resistivity is a powerful technique for probing and monitoring geological systems, including rock and salt formations, because the technique is very sensitive to small changes in electrical properties. Repeated in situ measurements of salt resistivity would provide high resolution 3D time-lapse images of temporal changes related to fluid migration. Because anhydrous salt is typically more resistive than the surrounding host rock, the geometry of the salt body can be determined and changes in wall geometry imaged as it heats up and deforms. A combination of field and laboratory measurements is proposed to apply electrical techniques to characterizing the moisture movement within the salt. In situ field measurements would be performed to obtain base line measurements and to characterize electrical resistivity as the salt body warms. Several techniques would be used for imaging electrical resistivity, including electrical profiling (surveying) and transient electromagnetics (EM). Data from individual 2D electrical surveys and electromagnetic soundings can be combined into 3D data cubes. Because resistivity values of salt range from 10 to 1013 ohm-m under ambient conditions, the influence on resistivity of grain size, hydration, temperature, and possible clay content must be determined via laboratory measurements in order to interpret the field data. These measurements would allow for better interpretation of the range of resistivity values that would be observed, as well as for better discrimination among thermal compaction, water content and migration, and clay content.
- Joint Seismic and EM imaging. Electrical and electromagnetic signals are more sensitive to brine and vapor movement than seismic measurements. On the other hand, the resolution of seismic imaging is much higher than EM imaging. Joint seismic and EM imaging could significantly enhance detection of brine and vapor movement. Joint seismic and EM imaging is proposed for monitoring brine and vapor movement in the salt formation during heating and cool-down processes.

Table 4-1: Cost by Element (in thousands of dollars) - \$4M/yr Budget Constraint on the First Two Fiscal Years

SDI Proposal Element	Sect #	Task/Product	Comments	FT11	FF12	FV18	FY14	FY15	FYIS I	FY17	FY38	FY15	FV20	TOTAL
			Santanensa				_					_		
Management, Guality Assurance, and Safety	21-23	Management, Quality Assurance, and Safety		\$452	\$1,000	\$900	5900	\$600	\$600	\$500	\$600	\$700	\$600	\$6,
		Proj Mgmt, QA Support, Performance and Sefety Analysis/Approvels	* Incluses FBDA document development in FT11 (Section 3.1)	1985	5,800	500	5900	3600	5600	5600	59900	5990	5800	\$6,650
		Detailed Test Plan Development	* Development of detailed test plan in FY18		5400					_				\$400
International Collaboration	2.4	International Collaboration		50	\$200	1300	\$200	\$250	5250	\$250	\$200	\$290	\$200	\$3,
Site Evaluation and Test Bed Investigation	32	Investigate Salt Properties of Test Bed Location	* Test and specific investigations at WIPP	50	50	\$0	\$200	\$200	\$0	50	50	50	50	- 1
an Thermal and Mechanical Studies	3.5	Bound Salt Thermomechanical Besponse	*Test Plan development and early lab testing in FTT	5250	\$550	2000	\$300	6300	\$300	\$300	\$300	\$400	\$300	54
Laboratory Hydrologic, Chemical, and Material Studies	34	Laboratory Tests in Support of Modeling, PA, and the Field Test		\$0	\$750	6790	\$500	6500	\$500	6300	5.500	5400	\$300	ja A
Coupled Process Modeling	8.5	Coupled Process Modeling		\$0	\$700	\$790	\$500	5200	\$200	\$200	\$200	5300	\$300	5
	-	Thermomechanical-Hydrological Benchmark Modeling			5300				(C.C.)					5300
		Process Coupling and Validation			1400	59001	\$300	\$290	5100	\$100	5300	\$100	\$200	51.900
		Chemical				8400	\$200	\$100	5100	5100	\$100	\$100	\$200	\$1.100
Field Text Installation and Operations	1.6	Install and Conduct Field Text Proof of Principle	* Heading store FY15 - Accelerated roor down by FY19	60	\$2,800	52,408	58,700	52,300	\$2,100	\$2,100	\$2,100	52,850	\$5,350	\$2
		Instrumentation, Data Collection, and Testina												-
		Alcose instrumentation Development and Procurement	* 7 Altrove errow) and one redundant set		5200	\$200	51,900					1		\$2,80
		Canister Heaters and Controllers Procurement	7				\$780				-	1		\$750
		Data Acquisition System Procurement, Shekedown, and Calibration					5850	10.11						\$330
		Fiber Optic System Procurament and Shakedown for Data Transfer					\$230						-	\$250
		Underground Camera System Procurement and Shakadown					\$200							\$200
		Geophysical Assessment and Monitoring (s.g. vapor movement)			5500	8700	\$400	\$100	5100	5100	5100	\$300	\$200	\$1.60
		Instrumentation Shakedown, Calibration, and installation					51,850				-	-		\$1,85
		Underground Testing Personnel (e.g. data collection, active measurements)				-		51.300	51.100	51.100	\$1,100	\$1,100	3600	56,80
		Post Test Sample Collection Personnel										\$450	\$290	
		Field Test Scientific Management (e.g. Fis)					-	\$300	\$300	\$,800	\$300	\$500	\$300	\$1,80
		Construction and Ops Support	1				-							
		Mining - Access Drifts, Test Bed	* Traveration of mining and holds craw		21 500	- 11 500								\$3.00
		Coring - Core Rig Purchase + Instrument Coring	* Purchase or lease of new core rig				\$1,700				-	-		\$1.70
		Ventiletion Control	reside a table of new take ing		130	5250	550					-		\$850
		Dedicated Power Installation	* New line to test lied area		5250	1/00	5600			-			-	\$1.00
		Safety Case and Work Control	ALC INCLUSION OF A		960	\$50	\$50				-			5150
		Ops Support (e.g. access, utilities, hester installation)	* Over 50% infrastructure costs saved at Wise				\$400	5600	5900	59970	5650	\$700	5500	54.70
		Test Forensics: Mine Back, Coring						-					11,500	\$1.50
DOE-NE provided fundin			TOTAL SDI BUDGET (new insight) NEEDED BY YEAR	\$700	\$4,000	\$4,000	\$11,300	\$4,350	\$3,730	\$3,750	32,700	\$4,850	\$1,550	54
DOE-EM provided funding		1 TOTAL DISCRET	E COST BY TEAR (Including existing WIPP researces)	\$700	\$5,500	\$5,500	\$11,300	\$4,350	\$3,750	\$3,750	\$3,700	\$4,830	\$3,050	\$4
overed with Existing WIPP Labor/Infrastructur		1	DOE-NE BUDGET (new induct) FOR THE TEST		\$2,000			* Shared E						-
the state of the s			DOE-EM BUDGET (new langet) FOR THE TEST		\$2,000									
			DOG-ENLIDODGET (UNIX, NUMBER,) LOW THE LEGT	\$0	24,000									

Salt Disposal Investigations March 24, 2011

45

4.1. COST AND SCHEDULE

Table 4-1 lists the cost (in thousands of dollars) by element for each portion of the proposal by fiscal year. The budget estimates are constrained to \$4M per year for the first two fiscal years. Table 4-2 shows a breakdown of the activities by funding organization, both DOE-EM or DOE-NE.

Figure 4-1 shows the expected duration for the test by element under the revised funding profile of \$4M per year for the first two fiscal years. Figure 4-2 shows an accelerated schedule with a heater test start in FY14 if additional funding were provided in the first two years of the test.

Table 4-2: Cost by DOE Organization in FY12/FY13 (in thousands of dollars)

SDI Sect	# Task/Product	FY11	FY12	FY13
DOE-NE P	Provided Funding			
2.1 - 2.3	Management, Quality Assurance, and Safety	\$450		
3.3	Bound Salt Thermomechanical Response	\$250	\$550	\$600
3.4	Laboratory Tests in Support of Modeling, PA, and the Field Test		\$750	\$700
3.5	Coupled Process Modeling			
	Thermomechanical-Hydrological Benchmark Modeling	10 - AL	\$300	
	Process Coupling and Validation		\$400	\$500
	Chemical		14	\$200
	DOE-NE BUDGET (new budget) FOR THE TEST	\$700	\$2,000	\$2,000
	Management, Quality Assurance, and Safety Proj Mgmt, QA Support, Performance and Safety Analysis/Approvals		\$600	\$900
2.1 - 2.3	Provided Funding	ŕ.		
	Proj Mgmt, QA Support, Performance and Safety Analysis/Approvals		\$600	\$900
	Detailed Test Plan Development		\$400	
2.4	International Collaboration		\$200	\$200
3.6 TOTAL	Install and Conduct Field Test Proof of Principle			
	Instrumentation, Data Collection, and Testing			
	Alcove Instrumentation Development and Procurement		\$200	\$20
	Geophysical Assessment and Monitoring (e.g. vapor movement)	SAL TRAIL	\$100	\$200
	Construction and Ops Support			
	Mining - Access Drifts, Test Bed		\$1,500	\$1,50
	Ventilation Control		\$250	\$25
	Dedicated Power Installation		\$200	\$20
	Safety Case and Work Control		\$50	\$5
	DOE-EM BUDGET (new budget) FOR THE TEST	\$0	\$2,000	\$2,000
	DOE-EM COST (including existing WIPP resources) FOR THE TEST	\$0	\$3,500	\$3,500
	TOTAL SPI PURGET (new hudset) NEEDED BY VEAD		64 000	64.000

TOTAL SDI BUDGET (new budget) NEEDED BY YEAR TOTAL DISCRETE COST BY YEAR (including existing WIPP resources)

\$700	\$4,000	\$4,000
\$700	\$5,500	\$5,500



: DOE-NE provided funding : DOE-EM provided funding : Resources Covered with Existing WIPP Labor/Infrastructure

Information Only

Salt Disposal Investigations March 24, 2011

13

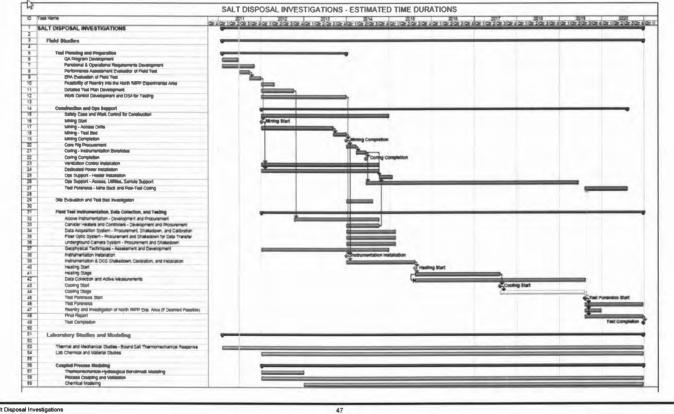
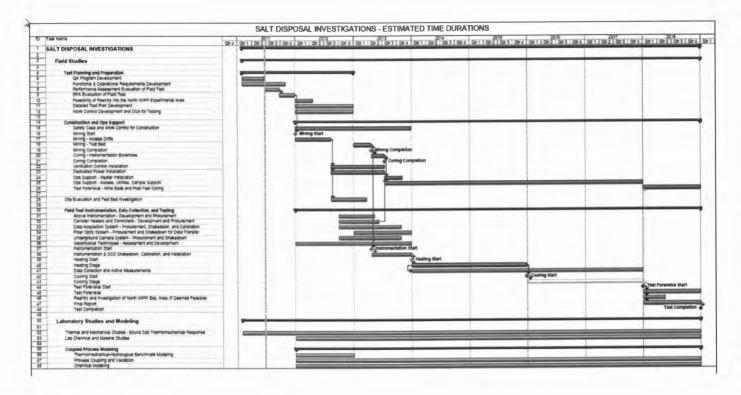


Figure 4-1: Estimated Schedule for Test Program Duration (Constrained \$4M FY12/FY13 Scenario) SALT DISPOSAL INVESTIGATIONS - ESTIMATED TIME DURATIONS

Figure 4-2: Estimated Schedule for Test Program Duration (Accelerated Scenario)



Salt Disposal Investigations March 24, 2011

.

48

4.2. MAJOR MILESTONES AND ACTIONS

Primary actions and test planning (FY 11):

- Develop a detailed 7 year conceptual research and test plan for simulated heatgenerating nuclear waste in salt (this plan)
- Write a test plan for reconsolidation of crushed salt at elevated temperature
- Develop the NQA-1 compliant QAPD and associated procedures
- Build on existing international collaborations to inform the research basis
- Develop a Functional and Operational Requirements (F&OR) document for the field test

Test planning, initial mining and laboratory studies (FY 12):

- Begin elevated temperature tests on intact and crushed salt in the laboratory to measure thermomechanical behavior across a variety of temperature, stress, and moisture ranges
- Develop the detailed field test plan with equipment lists, instrumentation and borehole layouts, data quality objectives, etc.
- Develop the criteria for the underground test design and layout
- Begin mining the underground access drifts to the test bed location
- Begin installing ventilation control and power distribution
- Write a test plan for laboratory studies of water liberation brine migration in salt
- Begin measuring the thermodynamic properties of brines and minerals at elevated temperatures in the laboratory
- Begin measuring the effect of temperature on radionuclide solubility in the laboratory
- Begin studying repository interactions with waste container and constituent materials in the laboratory
- Begin evaluating coupled multiphysics modeling capability for performance modeling and field test analysis

Initial studies (FY 13):

- Continue laboratory thermomechanical testing and chemistry experiments
- Conduct laboratory studies of water liberation and brine migration
- Procure test equipment and instrumentation for the field test
- Develop work control and safety basis for the field test
- Complete mining of the underground access drifts
- Develop the documented safety analysis for the field test
- Mine the field test bed

Field test implementation (FY 14):

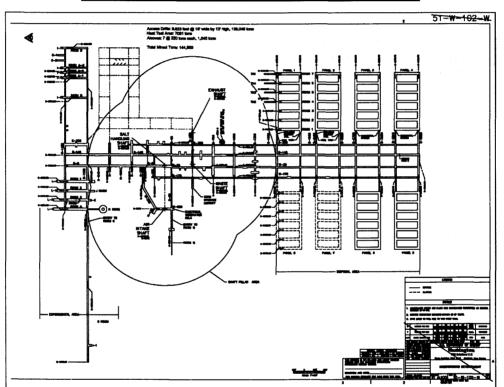
- Core instrumentation boreholes
- Implement the field test equipment, including data collection equipment and fiber optic communication equipment
- Investigate salt properties of test bed location
- Preparedness assessment for field test start and baseline measurements

- Continue laboratory thermomechanical testing and chemistry experiments
- Conduct laboratory studies of water liberation and brine migration
- Develop fully coupled THMC code and model for field test analysis.

Conduct the proof-of-principle field test (FY 15 - 20)

- Heating start on field test FY 15
- Investigate thermal effects on intact salt in situ
- Develop a full-scale response for dry crushed salt
- Observe and document fracture healing in situ
- Track moisture movement and vapor phase transport in situ
- Complete laboratory thermomechanical testing and chemistry experiments
- Complete laboratory studies of water liberation and brine migration
- Develop calibrated, coupled THMC model
- Accelerated cool down of field test by FY 19
- Post-test forensics, mine-back and post-test coring in FY 19 and FY 20

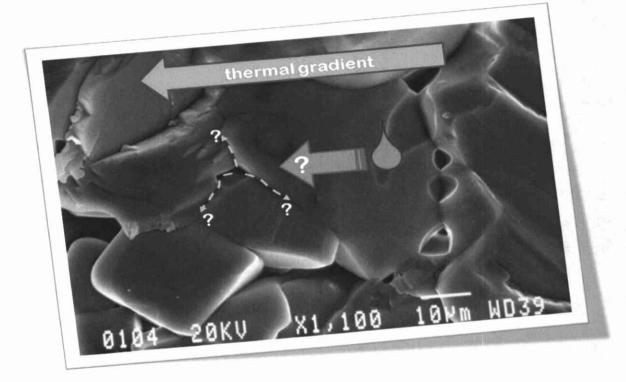
Information Only



A-1

APPENDIX A - PROPOSED AREA WITHIN WIPP FOR THE SDI HEATER TEST

APPENDIX B – THE NEED FOR SALT DISPOSAL INVESTIGATIONS AND FIELD TESTS (developed June 29, 2010)



Introduction

This brief memorandum recaps some of the reasons that salt research is timely and of national interest. The proposal submitted to the DOE Office of Nuclear Energy (NE) and Office of Environmental Management (EM) senior management in February 2010 outlines a clear process of advancing salt repository science beyond the work done in the 1960s through the 1980s. The United States has not advanced the notion of defense high-level waste (DHLW) disposal in salt since these programs were abandoned more than 20 years ago. Given the current environment in the U.S. regarding future repositories, this

A science-based research program that will enable DOE to guide America's rational decision on future nuclear waste disposal options

missive evaluates historical information, describes the gaps in our knowledge and then advances an argument describing the need for a science-based research program that will enable DOE to guide America's rational decision on future nuclear waste disposal options.

The administration's intent to reevaluate long-lived radioactive waste disposal in America, as evidenced by the recently appointed Blue Ribbon Commission on America's Nuclear Future,

has motivated DOE to research geologic disposal solutions that do not directly link spent fuel retrievable storage with the permanent disposal of HLW. Isolation in salt clearly remains a robust geologic solution. Future considerations by DOE on decay and disposal of commercial high-level waste fractions from recycling will benefit from research proposed to resolve the few remaining key questions about thermally hot radioactive waste isolation in salt. These investigations will necessarily leverage earlier work and build on an existing considerable knowledge base about HLW storage and disposal in salt.

Why This Research Is Needed

Public understanding and confidence in permanent isolation of radioactive waste in salt have improved as a result of a decade of successful disposal operations at WIPP. Directed research and collaboration with international salt repository programs can help reduce identified uncertainties regarding thermally-driven processes involved with radioactive decay and disposal in salt and therefore further increase technical understanding for these potential missions. The proposed work will build upon a foundation of excellence in salt repository applications that began with the 1957 National Academies of Science recommendation to use salt for permanent isolation of radioactive waste from the biosphere.

Year	Project	Location	Description	
1965-1969	Lyons mine, Project Salt Vault	Lyons, Kansas	Irradiated fuel & electric heaters	
1968	Asse salt and potash mine	Germany	Electric heaters	
1979-1982	Avery Island	Louisiana	Brine migration	
1983-1985	Asse (U.S./German cooperative)	Germany	Brine migration under heat & radiation	
1984-1994	WIPP	Carlsbad, New Mexico	 DHLW Mockup DHLW Over-test Heated axisymmetric pillar test 	

Table 1. Summary of in-situ salt thermal tests

Table 1 summarizes the history of in-situ salt thermal tests both in the U.S. and internationally over the past 50 years. A more detailed description of each program can be found at the end of this paper. Despite this foundation, there are a number of important gaps in scientific understanding of the thermo-mechanical and hydrologic-chemical behavior of radioactive and thermally hot waste in a salt medium.

Consider the recent interview of Allison Macfarlane, a current member of the Blue Ribbon Commission on America's Nuclear Future, on the subject of waste disposal in salt by Scientific American (August 2009, *"What Now for Nuclear Waste?"*, Matthew Wald, pp. 46-53):

"Salt is nice, in some senses, from a geologic perspective," says Allison M. Macfarlane, a geochemist and assistant professor of environmental science and policy at George Mason University and a frequently mentioned candidate for a vacant seat on the Nuclear Regulatory Commission. But if the salt is heated, the watery inclusions mobilize and flow toward the heat, she points out, so burying spent fuel there would require waiting until the hot waste products cool down a bit—somewhere around the second half of this century.

This demonstrates one of many misperceptions about disposal in salt. Macfarlane states fluid inclusions migrate toward the heat source under a thermal gradient as a fact, yet there remains great uncertainty in brine and vapor transport.

Previous in-situ salt tests related to repository issues and operations were sufficient to advance design for safe disposal of non-thermal TRU waste in salt; WIPP licensing and 10 years of operations have confirmed operational and performance expectations. Field heater tests as outlined in Table 1 have provided significant benefit to our knowledge of salt behavior, however there are gaps that exist in the past experimental data that need to be addressed. Advanced computer modeling and data gathering techniques used today are vastly superior to the tools available 25 years ago. Regulatory and technical rigor is expected and necessary to form defensible conclusions about the efficacy of salt as an efficient and effective disposal media for thermally hot radioactive waste.

Things We Don't Know or Understand

Clearly, laboratory and field studies of the interaction of heat with salt have received attention in the past. However, the upper temperature limit for the thermo-mechanical intact salt tests has been about 200°C, and crushed salt and chemical interaction tests have been predominantly conducted at room temperature. These past studies have been more than adequate to demonstrate that disposal of TRU waste and moderate areal thermal densities of DHLW in salt are safe and efficient. However, they do not provide the experimental data necessary to form a defensible basis for policy, engineering, and performance assessment of salt outside our experience with TRU waste.

Considering all of the existing experimental data from previous U.S. and German salt investigations, a recent (May 2010) U.S./German Workshop on Salt Repository Research, Design, and Operation began collaborations aimed toward identifying the current state of salt repository sciences. From this workshop, several critical, unresolved issues with regard to salt repositories were identified that should be addressed. The following issues and others will be summarized in the workshop proceedings:

- 1. Brine migration Brine inclusions may preferentially migrate up the thermal gradient and corrode waste packages, but the transport process is unclear when inclusions reach inter-grain boundaries, as well as what happens when (if?) vapor phase transport dominates;
- Buoyancy Thermally hot waste containers have been postulated to "melt downward," and the entire disposal horizon has been postulated to float upward due to buoyancy;
- Heat associated with HLW disposal in salt Heat-generating waste has been characterized in 10 CFR 51 as exacerbating a process by which salt can rapidly deform, which could cause problems for keeping drifts stable and open during the operating period of a repository;
- 4. Solubility and transport Radionuclide solubility in high ionic strength brines over wide temperature ranges is much more complex than in unsaturated water, and research is needed to describe leaching and transporting radionuclides;
- 5. Radiolysis Further data are needed on the effect of radiolysis and temperature on the speciation of waste constituents, brine chemistry, waste materials, waste packages, and the salt.

A second US/German workshop on geochemistry and radiochemistry in salt repositories will be held in Carlsbad in late summer aimed toward furthering international cooperation and identifying the current state of knowledge and understanding of the chemistry in salt repositories. The product of the two collaborative workshops will guide and support the Salt Disposal Investigations (SDI) direction and focus.

The Salt Disposal Investigations Proposal

The main reason to immediately conduct salt investigations leading up to and including a full scale in-situ heater test is that they will provide critical information on the efficacy and flexibility of salt for the deep geologic disposal of thermally hot radioactive waste, building on the momentum of the success of WIPP. As enumerated in detail in the SDI proposal, the specific investigations will:

- Track moisture movement and vapor phase transport in situ.
- Observe and document fracture healing in situ.
- Measure the salt thermomechanical response.
- Investigate thermal effects on intact salt in situ.
- Study repository interactions with waste container and constituent materials.
- Develop full-scale response for dry, crushed salt.
- Demonstrate a proof-of-principle disposal in salt concept.
- Apply laboratory research to intact and crushed salt.
- Measure the thermodynamic properties of brines and minerals at elevated temperatures.
- Measure the effect of temperature on radionuclide solubility.

Summary

Underlying the in-situ testing and supporting laboratory research is the hypothesis that heatgenerating waste can actually be advantageous to permanent disposal in salt. The ~300-year thermal pulse introduced by spent fuel or high-level waste may dry out a moisture halo around emplaced waste and thereafter accelerate entombment and salt healing by thermally activating the creep processes. At the same time, any very long-lived isotopes also present will be permanently encapsulated in a geologic formation that has demonstrably been hydrologically inactive for hundreds of millions of years, thereby potentially precluding the need for engineered barriers, including vitrification for disposal.

Directed research will inform, guide, and ultimately define requisite capabilities for the next generation of coupled multiphysics modeling, which in turn will be instrumental for development of performance assessment methodology. Building on the impressive performance and knowledge base developed for defense TRU waste disposal at WIPP, this research will identify specific requirements for a potentially viable long-term decay storage and deep geologic disposal concept for HLW in salt. These key elements will translate into parameters and phenomena to be measured in a proof-of-principle field test, which crowns the proposed effort. The proposed research, development, and demonstration of salt efficacy for the safe and efficient disposal of thermally hot waste will provide the basis for a repository that can readily isolate **vast** quantities of nuclear waste material, providing a key component of a safe and secure nuclear future for the nation.

References:

US/German Workshop on Salt Repository Research, Design, and Operation, Hosted by M. Horstemeyer Mississippi State University, A. Orrell Sandia National Labs, F. Hansen

Sandia National Labs, 2010, [http://www.sandia.gov/SALT/SALT_Home.html]

K. Kuhn, *Field Experiments in Salt Formations*, Philosophical Transactions of the Royal Society of London. Series A, Mathematical and Physical Sciences, Vol. 319, No. 1545, 1986

A. M. Starfield, *W. C. McClain, Project Salt Vault: A Case Study in Rock Mechanics*, International Journal of Rock Mechanics and Mining Science & Geomechanics Abstracts, Vol. 10, 1073

R. V. Matalucci, *In-situ Testing at the U.S. Department of Energy's Waste Isolation Pilot Plant*, Tunnelling and Underground Space Technology, Vol. 5, No. 1/2, 1990

F. Hansen, Assessing Engineered Systems in Geologic Repositories: WIPP, Presented at the Performance Assessment Community of Practice Workshop, Salt Lake City, Utah, July 13-14, 2009 [http://www.cresp.org/PACOP/index.html]

F. Hansen, Path Forward Investigations for Generic Salt Repository High-Level Waste Disposal Proof-of-Principle Concepts, Sandia National Laboratories, Carlsbad, NM. ERMS 549032.

A. Hull and L. Williams, *Radioactive Waste Isolation in Salt; Geochemistry of Brine in Rock Salt in Temperature Gradients and Gamma-Radiation Fields – A Selective Annotated Bibliography,* Argonne National Laboratory, Argonne, IL., ANL/EES-TM-290, 1985

History of Salt Disposal Research for Thermally Hot Waste

Previous in-situ salt tests related to repository issues and operations were sufficient to advance design for safe disposal of non-thermal TRU waste in salt; WIPP licensing and 10 years of operations have confirmed operational and performance expectations. However, disposal of heat-generating waste in salt gives rise to thermally driven processes that require investigation before a concept for disposal of such waste can be confidently developed. The need for additional, science-based testing to fortify the technical baseline supporting HLW disposal builds upon a considerable data base deriving from historical experiments. For example, field heater tests in salt were conducted in Project Salt Vault in Kansas in the 1960's and in WIPP in the 1980's. These field tests provide significant benefit to our knowledge of salt behavior; however, some gaps can be identified that have not been sufficiently resolved. The requisite studies in the SDI proposal derive from two main focus areas: one area comprises equivocal issues and technical gaps arising or remaining from the historical testing, while the other focus area takes advantage of the significant computational tools and capabilities available today that simply did not exist when the field tests were conducted a generation ago. Building upon past experiences and taking advantage of advanced technology allow the formulation of a solid, task-oriented, progressive proposal to address the remaining issues for HLW disposal in salt. The research, development, and in-situ heater test demonstration will specifically provide the basis for decision making concerning long-term decay storage and deep geologic disposal of thermally hot radioactive waste in salt.

The following synopsis includes field experiments in salt formations that started as early as 1965 with Project Salt Vault near Lyons, Kansas, and nearly contemporaneous field testing and demonstration at the Asse salt mine in Germany. Underground tests concentrated on heat dissipation and geomechanical response created by heat-generating elements placed in salt deposits. The following is a brief history of heated in-situ testing in salt:

1957 The National Academy of Sciences/National Research Council (NAS/NRC) of the United States published a study on radioactive waste disposal on land, proposing for the first time the use of geological formations, especially rock salt.

1965-69 The first integrated field experiment for the disposal of HLW was performed by Oak Ridge National Laboratory (ORNL) in bedded salt near Lyons, Kansas. This test, named Project Salt Vault (PSV), used one set of irradiated fuel assemblies from the Engineering Test Reactor at Idaho Falls as a source of intense radioactivity, while electrical heaters were placed in boreholes in the floor to simulate decay heat generation of HLW. The tests simulated the heat flowing into the base of the pillar from a room filled with waste with the primary focus on rock mechanics of floor, ceiling, and pillar deformation. These pioneering tests with live spent fuel and simulated electrical heaters produced modest pillar temperatures of less than 50°C. The tests did concentrate on potential structural effects of radiation (there were none). Brine accumulation was observed after the electrical heaters were turned off, which initiated the lingering issues of moisture behavior in such a setting. Possible brine inclusion migration and vapor transport phenomena have not been completely resolved by field experiments.

1968 A field experiment with electrical heaters was performed in the Asse salt mine to investigate the near-field consequences of emplaced HLW. These early experiments on the disposal of HLW at Asse evaluated thermomechanical properties of the Stassfurt Halite. Later on, operational options investigated included vertical borehole disposal of steel canisters and horizontal placement of steel casks surrounded with backfill crushed salt. The system was approved by the responsible mining authority. In all, three large-scale "heater" experiments

were performed in the Asse mine, which yielded important data for the validation of material and computer models needed to assess the coupled long-term behaviour of rock salt and crushed salt backfill in a salt repository. The Asse experiences provided important lessons and guidance for future testing which can be used in corroborating the lower temperature range of the SDI.

1979 Also in Germany, the Gorleben salt dome has been investigated since 1979. In 1998, the German government expressed doubts with respect to the suitability of the Gorleben host rock. All exploration activities were halted by the end of 2000, and a moratorium was imposed. The moratorium ends in 2010, so German repository scientists are poised to restart salt repository investigations. Like the salt testing in the U.S., German research provides a wealth of information on salt disposal investigations, which has been and will be considered in collaboration efforts, as described in the SDI proposal.

1979-82 Brine migration tests were performed by RE/SPEC for the Office of Nuclear Waste Isolation (ONWI) in the Avery Island salt mine in Louisiana. The migration of brine inclusions surrounding a heater borehole were studied on a macroscopic level by investigating gross influences of thermal and stress conditions in situ. Field tests were augmented in the laboratory by microscopic observations of fluid inclusion migration within an imposed thermal gradient. The maximum temperature reached in the field test was only 51°C. Moisture collection was minimal during heating, amounting to grams of water per day. When the heaters were shut off, cooling caused changes in tangential stress, which led to microcracking, opening of grain boundaries, and moisture release. Much of the moisture released was a result of cooling from turning off the heaters, which drastically reversed the thermal gradient; this would not occur in a HLW repository.

1983-85 A bilateral U.S.-German cooperative Brine Migration Test in the Asse salt mine investigated the simultaneous effects of heat and radiation on salt. This field experiment used ⁶⁰Co sources with a total radioactivity of about 36,000 Ci. Test configuration included four identical heater arrays. The maximum temperature in the borehole was 200°C. Results of this test will be used to guide instrumentation selection and assessment of brine and vapor phase moisture movement in the proposed SDI field investigations. Contemporaneous German research is keenly interested in moisture movement, and they continue to analyze the specific brine and vapor migration experiments. These data and observations will be considered in test configuration, instrumentation, and methodology.

1984-1990 Three separate simulated heater tests were performed at WIPP: 1) 18W/m² DHLW mockup; 2) DHLW over-test; and 3) the Heated Axisymmetric Pillar test. The 18W/m² DHLW mockup and DHLW over-test were designed to identify how the host rock and the storage room respond to the excavation itself and then to the heat generated from waste placed in vertical holes in the drift floor. These field tests imparted a relatively modest thermal load in a vertical borehole arrangement and did not use crushed-salt backfill or explore reconsolidation of salt. These tests were primarily focused on the mechanical response of the salt under modest heat load. Although the results can be used, for example, to validate the next-generation highperformance codes over a portion of the multiphysics functionalities, the SDI disposal concept would need to explore the interactions created by higher heat loads, a horizontal placement and crushed-salt backfill. The Heated Axisymmetric Pillar test involved an isolated, cylindricallyshaped salt pillar and provides an excellent opportunity to calibrate scale effects from the laboratory to the field, as well as a convenient configuration for computer model validation over a small part of the thermomechanical range of interest. These experiments provide a foundation for the low temperature range of SDI investigations, as described in the general proposal.

APPENDIX C - KEY CONTRIBUTORS TO THE SDI PROPOSAL

U.S. Department of Energy – Carlsbad Field Office

Roger A. Nelson – Chief Scientist, Waste Isolation Pilot Plant

Roger Nelson has almost 40 years experience managing and conducting environmental programs for public and private sector projects. As Chief Scientist for WIPP over the past ten years, he serves as the project principal technical/scientific advisor. His focus is on identification and development of innovative and cost-effective waste handling, treatment, characterization, packaging, transportation, and disposal technologies. He promotes use of the unique underground environment at WIPP for use as a laboratory for basic science experiments requiring extremely low dose rate background radiation. He also champions WIPP in national and international waste management venues.

Sandia National Laboratories

Dr. Frank D. Hansen

Dr. Hansen has over 30 years of experience in repository sciences and has contributed significant original research in rock mechanics, seal systems, materials, design, and analysis. He is a distinguished member of the technical staff at Sandia National Laboratories, a registered professional engineer, and an ASCE Fellow.

Los Alamos National Laboratory

Dr. Ned Z. Elkins

Dr. Elkins has 35 years experience in mining salt, potash, coal and metals, mine/refinery design and management, and nuclear waste geologic disposal programs in Nevada and Carlsbad, New Mexico. He managed the underground facility design of testing infrastructure and was responsible for implementation of the overall geotechnical field testing program for Yucca Mountain from 1989 to 1998, and he subsequently managed Sandia's WIPP Program Group in Carlsbad from 1998 to 2000. Since 2000, Dr. Elkins has established and manages the Los Alamos Carlsbad Operations and Program Office in support of WIPP and the National Transuranic Waste Program.

Timothy A. Hayes

Tim Hayes has over 25 years experience in actinide science with Los Alamos National Laboratory (LANL). His career at LANL has given him experience performing and managing technical operations in a nuclear facility such as: actinide recovery and purification, advanced technology development for nuclear materials disposition and handling, manufacture of actinide containing components, waste management, nuclear material shipping and transportation, nuclear facility safety basis, and nuclear material control and accountability. He has held management positions as Division Leader of Stockpile Manufacturing, Group Leader of Nuclear Material Security and Accountability, Deputy Group Leader of Radioactive Waste Management, and Team Leader of Actinide Processing and Challenging Waste Disposition.

Dr. Bruce A. Robinson

Dr. Bruce Robinson has served as the Program Manager of LANL's Yucca Mountain Project and as the Deputy Division Leader of the Earth and Environmental Sciences Division. In repository science, he was the lead author of the Yucca Mountain License Application section on Radionuclide Transport in the Unsaturated Zone. His personal research interests include: nuclear waste disposal; groundwater characterization and modeling; flow and transport in porous media; and optimization and inverse modeling. He is the author of 50 peer-reviewed journal publications.

Clifford D. Stroud

Cliff Stroud has 25 years experience in nuclear waste geologic disposal programs and management. This has included work abroad, throughout the United States, with the Congress in Washington, D.C., and with each Energy Secretary. He has played a key management role with Los Alamos National Laboratory in decayed storage or permanent isolation of radioactive waste in salt resulting in more than a decade of successful disposal operations at the Waste Isolation Pilot Plant (WIPP).

Douglas J. Weaver

Doug Weaver is a mechanical engineer with Los Alamos National Laboratory with nearly 20 years of experience conducting and managing large scale testing programs. He served as the project engineer for a series of thermal tests at Yucca Mountain Nevada that included a large block heated test, an underground single heater test, and the largest underground thermal test in the world, the Drift Scale Test. Doug later managed the Yucca Mountain Project Test Coordination Office responsible for all surface-based and underground testing on the Project, including large geotechnical drilling programs and performance confirmation monitoring.

Washington TRU Solutions

Dr. Stanley J. Patchet

Dr. Patchet is a Professional Engineer and Manager of Mine Engineering for Washington TRU Solutions at the WIPP.

RESPEC

RESPEC Consulting & Services are world experts in the areas of salt mechanics, rock salt testing, and field services. RESPEC's materials testing laboratory is the largest and one of the best equipped laboratories in the world for studying rock salt. Among many notable tests, RESPEC performed the geotechnical engineering characterization for the Deep Underground Science and Engineering Laboratory (DUSEL) in the former Homestake Mine located in Lead, South Dakota. Laboratory tests described in this proposal will likely be conducted in RESPEC laboratories and as such, RESPEC staff provided input and review of the laboratory thermal and mechanical studies section of this proposal.

C-2

APPENDIX D – REFERENCES

Carter, J.T., F.D. Hansen, R. Kehrman, and T.A. Hayes. 2011. A Generic Salt Repository for Disposal of Waste from a Spent Nuclear Fuel Recycle Facility. SRNL-RP-2011-00149. Savannah River: Savannah River National Laboratory.

Hansen, F.D., and C.D. Leigh. 2011. *Salt Disposal of Heat-Generating Nuclear Waste.* SAND2011-0161. Albuquerque: Sandia National Laboratories.